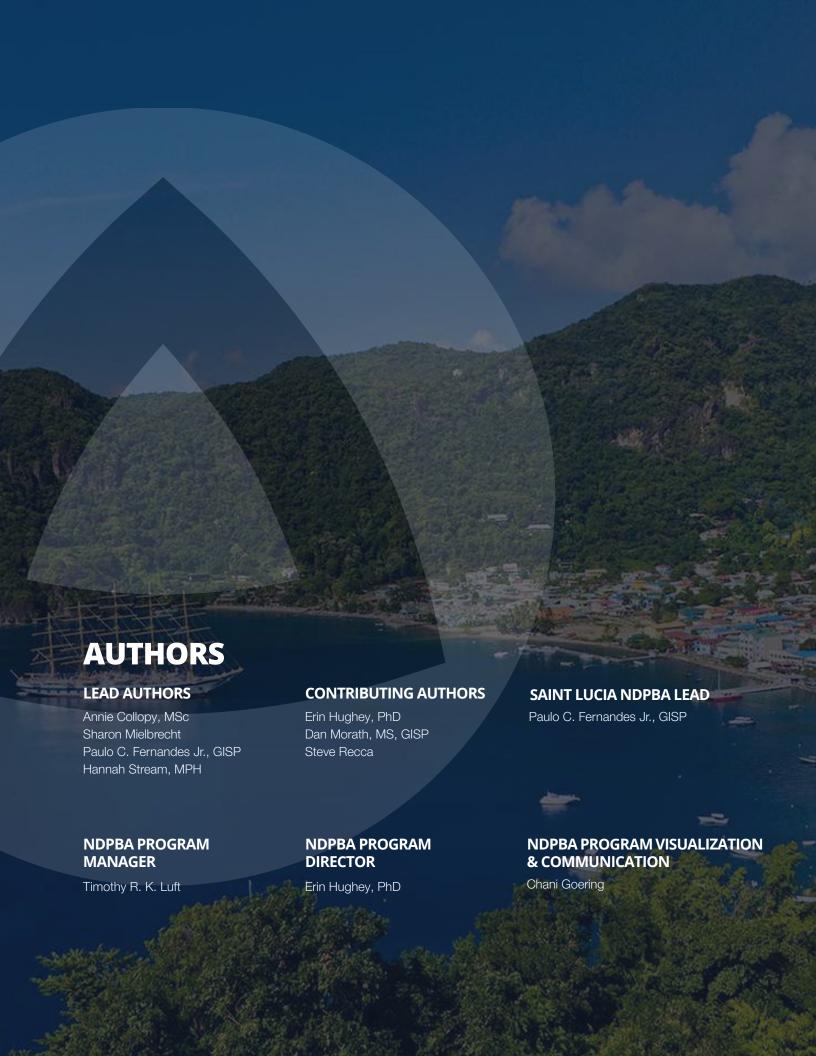


SAINT LUCIA NATIONAL DISASTER PREPAREDNESS BASELINE ASSESSMENT

A DATA-DRIVEN TOOL FOR ASSESSING RISK AND BUILDING LASTING RESILIENCE







ACKNOWLEDGEMENTS

Pacific Disaster Center (PDC) would like to acknowledge all of the agencies and organizations that provided insightful inputs and guidance leading to the completion of this report, including all of the representatives who contributed to the National Disaster Preparedness Baseline Assessment (NDPBA) workshops, surveys, interviews, data validation, and analyses. We offer a special thanks to the National Emergency Management Organization (NEMO) for their exemplary leadership throughout the project, as well as their remarkable commitment to saving lives, reducing losses, and building a safer, more disaster-resilient Saint Lucia.

- Border Control
- Department of Commerce
- Department of Equity
- Department of Finance
- Department of Gender Affairs
- Department of Housing and Local Government
- Department of Statistics
- Department of Sustainable Development
- Ministry of Agriculture
- Ministry of Commerce
- Ministry of Economic Development
- Ministry of Education
- Ministry of Equity
- Ministry of Home Affairs
- Ministry of Infrastructure, Ports, Energy and Labour
- Ministry of Labour
- Ministry of Public Service
- National Council for Persons with Disabilities
- National Emergency Management Organisation (NEMO)
- Royal Saint Lucia Police Force and Special Services Unit (SSU)
- Saint Lucia Fire Service
- Saint Lucia Red Cross
- Sir Arthur Lewis Community College
- St Lucia Hospitality and Tourism Association
- United States Agency for International Development/Bureau of Humanitarian Assistance (USAID/BHA)

LIST OF ABBREVIATIONS

CANARI: Caribbean Natural Resources Institute

CARCIP: Caribbean Regional Communications Infrastructure Program

CARPHA: Caribbean Public

Health Agency

CCA: Climate Change

Adaptation

CDM: Comprehensive Disaster

Management

CDEMA: Caribbean Disaster Emergency Management

Agency

CEP: Caribbean Environment

Programme

COG: Continuity of

Government

COOP: Continuity of

Operations

DM: Disaster Management

DMA: Disaster Management

Analysis

DRM: Disaster Risk

Management

DRR: Disaster Risk Reduction

DVRP: Disaster Vulnerability

Reduction Project

ECLAC: Economic

Commission for Latin America

and the Caribbean

EWS: Early Warning System

GFDRR: Global Facility for Disaster Reduction and

Recovery

GIS: Geographic Information

Systems

IFRC: International Federation of Red Cross and Red

Crescent Societies

IOM: International Organization

for Migration

ITU: International

Telecommunication Union

MOU: Memorandum of

Understanding

MHEWS: Multi-Hazard Early

Warning System

NEMO: National Emergency

Management Organization

NDPBA: National Disaster Preparedness Baseline

Assessment

NGO: Non-Governmental

Organization

OECS: Organisation of Eastern

Caribbean States

OCHA: United Nations

Office for the Coordination of

Humanitarian Affairs

PAHO: Pan American Health

Organization

PDC: Pacific Disaster Center

RVA: Risk and Vulnerability

Assessment

SDGs: Sustainable

Development Goals

SMART: Specific, Measurable,

Achievable, Relevant, Time-

bound

T&E: Training and Exercise

UNDP: United Nations
Development Programme

UNDRR: United Nations Office

for Disaster Risk Reduction

UNEP: United Nations Environment Programme

USAID/BHA: United States

Agency for International
Development/Bureau of
Humanitarian Assistance

USAID/ESC: United States

Agency for International Development/Eastern and

Southern Caribbean

USAID/OFDA: United States

Agency for International Development/Office of U.S. Foreign Disaster Assistance

USSOUTHCOM: United States Southern Command

WMO: World Meteorological

Organization

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NDPBA

EXECUTIVE SUMMARY



EXECUTIVE SUMMARY

The Pacific Disaster Center (PDC) completed the Saint Lucia National Disaster Preparedness Baseline Assessment (NDPBA) in partnership with the National Emergency Management Organization (NEMO) and the support of in-country stakeholders. The NDPBA examines each country's unique hazard profile, cultural characteristics, geographical and geopolitical context, historical events, and other factors that could impact, both positively and negatively, a country's ability to manage disasters. Recommendations, at strategic and tactical levels, are developed based on the findings of the assessment and are aligned with the United Nations Sustainable Development Goals (SDGs) and the Sendai Framework for Disaster Risk Reduction.

The Assessment consists of two components: the Risk and Vulnerability Assessment (RVA) and the Disaster Management Analysis (DMA). The RVA looks at the multi-hazard exposure, social-economic vulnerabilities, island capacities and internal and external logistics capacities. The DMA takes a qualitative approach to assess six thematic areas -- Enabling Environment; Institutional Arrangements; Disaster Governance Mechanisms; Capabilities and Resources; Capacity Development; and Communication and Information Management. The DMA results are used to contextualize the results of the RVA, providing a comprehensive understanding of the current Disaster Management landscape. In coordination with NEMO, PDC leverages the assessment findings to build recommendations and a Disaster Risk Reduction 5-Year Action Plan that allows for better targeted use of limited resources and identification of additional funding opportunities.

RVA results for Saint Lucia show significant multi-hazard exposure including hurricanes, earthquakes, and potential tsunamis across densely populated areas and critical infrastructure. The assessment highlights major vulnerabilities in Economic Constraints and Information Access, compounding the island's susceptibility to disaster impacts. Additionally, key coping capacity shortfalls in Transportation Capacity and Air Support limit effective disaster response and recovery efforts. Addressing the highlighted vulnerabilities and enhancing logistics capacities are critical for reducing risks and strengthening the island's overall disaster management capabilities.

The DMA for Saint Lucia highlights strong institutional arrangements and a well-established enabling environment, supported by comprehensive policies and legislation. The disaster management capabilities of the island have been notably enhanced through strategic initiatives such as the implementation of the Caribbean Safe School initiative and the SMART Hospital initiative, reflecting strong commitments to building resilience and safety. Despite this progress, the DMA pointed to some significant gaps, such as the need for increased financial resources, better information management



systems, and more targeted training programs. Focusing on the identified challenges will strengthen Saint Lucia's disaster management system and allow for a more resilient country.

Saint Lucia faces an increased risk from climate change, necessitating the establishment of a national climate and disaster risk financing strategy. Implementing the recommendations shared in this report will significantly advance Saint Lucia's preparedness and disaster management capabilities.

The NDPBA was funded by the United States Government through the US Southern Command and was conducted in coordination with the U.S. Embassy in Barbados. Although NEMO was PDC's incountry partner during this project, the Center also developed relationships with multiple government and non-governmental agencies in Saint Lucia that supported the data gathering and vetting process. A complete list of PDC's valued partners in the NDPBA effort is included in this report.

To access findings, recommendations, and data developed for this analysis, please visit PDC's all-hazard early warning and decision support application for disaster managers and humanitarian assistance practitioners, DisasterAWARE Pro® (https://disasteraware.pdc.org/).

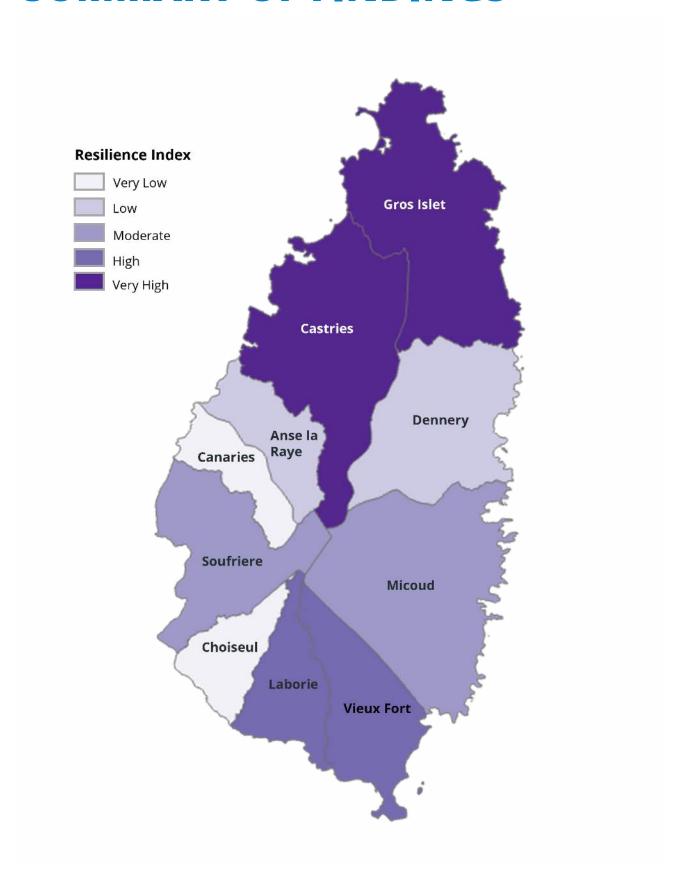








SUMMARY OF FINDINGS



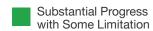


DISASTER MANAGEMENT ANALYSIS











CURRENT STATUS



Advanced Capacity



Enabling Environment



Capabilities and Resources



Institutional Arrangements



Capacity Development



Disaster Governance Mechanisms



Communication and Information Management



RECOMMENDATIONS



These recommendations are included in greater detail in the body of the report. Leveraging the results of this comprehensive assessment may allow the Government of Saint Lucia and key development and disaster management partners to enable a more robust and sustainable disaster risk-reduction effort in Saint Lucia that will contribute to saving lives and property.

IN LIGHT OF OUR FINDINGS, PDC MAKES THE FOLLOWING RECOMMENDATIONS:

Increase the annual budget to directly support the National Emergency Management Organization's (NEMO) growing need for technical staff and expanded programs required to meet the predicted escalation in climate-related hazards affecting Saint Lucia.

Review and update the Comprehensive Disaster Management (Amendment) Bill to address the identified deficiencies within the existing Act.

Review the Disaster Management Policy Framework (DMPF) to identify clear and strategic opportunities to align the DMPF with Saint Lucia's commitments to global initiatives for disaster risk reduction (DRR), sustainable development goals (SDGs), and climate change adaptation (CCA).

Establish a national climate and disaster risk financing strategy to support long-term national economic and financial stability while adapting to climate change.



Develop the necessary volunteer policy so appropriate mechanisms and provisions can be made to ensure successful integration of individuals and organizations into the formalized national response system.

6

Conduct a comprehensive planning audit to identify necessary plans that do not exist and update existing plans that have become outdated.

Ensure that disaster management plans provide for the most vulnerable populations where lack of housing, transportation, clean water, and sanitation are most prevalent.

8

Review local and regional supply chains to ensure the speed and quality of response operations through efficient storage, movement, and delivery of relief supplies.

Increase communication and collaboration within the National Emergency Management Organization (NEMO) and all government ministries and national committees engaged in disaster management.

Formalize disaster training and exercise (T&E) initiatives into a centralized official program, led and coordinated by NEMO.

11

Strengthen all-hazards monitoring and communications systems and data translation into comprehensive multi-hazard early warning systems (MHEWS) capabilities.

12

Utilize GIS-mapping capabilities and systems to address geospatial data and logistics to inform community-based disaster management and planning efforts.

13

Promote evidence-based decision-making by supporting a centralized multi-agency data repository for disaster management, risk reduction, and resilience.

14

Promote awareness and preparedness campaigns among residents, visitors, and businesses for natural and manmade hazards and climate change impacts.

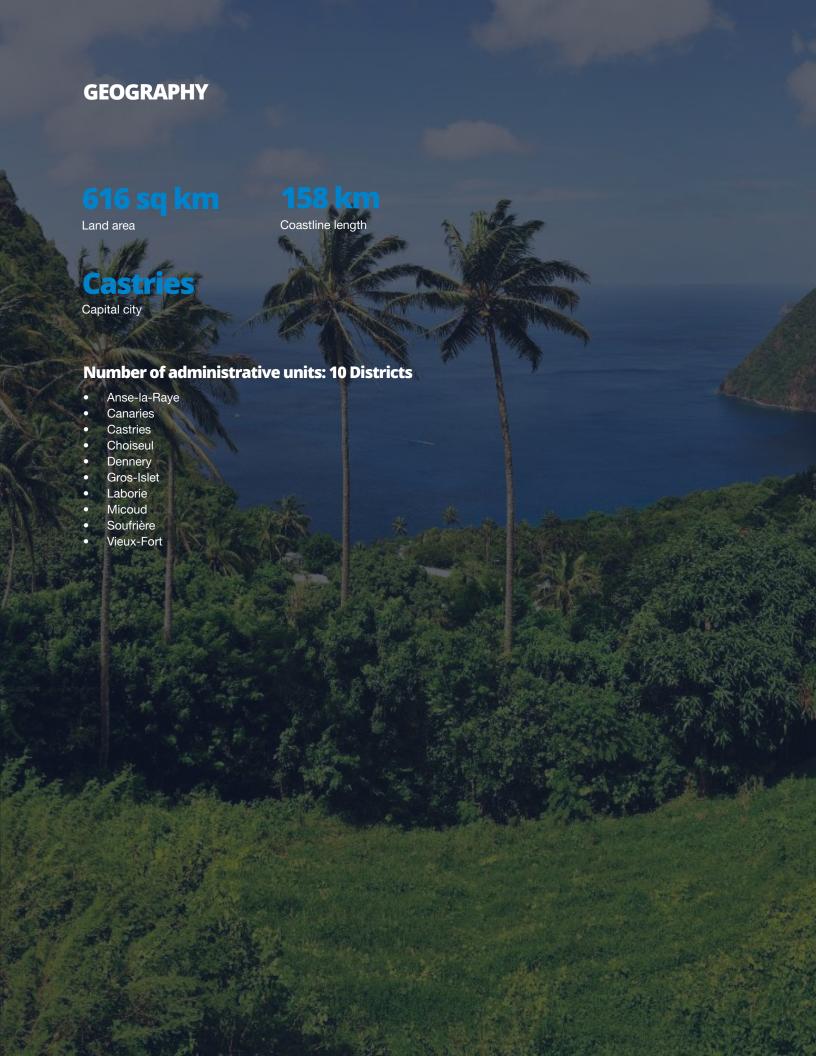
15

Export successes and lessons learned through Saint Lucia's capacity-building efforts, including the Declaration of School Safety and SMART Hospital Initiative, to support climate resilience and risk reduction actions nationally and internationally.



NDPBA

COUNTRY BACKGROUND



DEMOGRAPHICS

179,857

Total population (2022)

871 persons per square mile

Population density (2022)

19%

Urban population (2022)

85.3% African descent

10.9% Mixed

East Indian

1,6% Other

0.1%

Average annual population growth (2022 est.)



Physicians per 1k people



Average life expectancy



Nurses and midwives per 1k people



Infant mortality rate per 1k live births



Hospital beds per 1k people



Maternal mortality ratio per 100,000 live births



New HIV diagnoses rate per 100,000 persons

ACCESS TO INFORMATION

100%

92%

primary (% gross)

School enrollment, School enrollment secondary education

(% gross)

78%

Population using the internet

21.20

100 inhabitants

100%

Broadband subscribers per

Youth literacy rate



ECONOMY

Key exports



Bananas



Clothing



Cocoa beans



Avocados



Mangoes



Coconut oil

Top exports



Crude petroleum



Fertilizers



Refined petroleum



Polymers



Aluminum

Major economic sectors (% of GDP)

69.9%

Services sector

16.2%

Industry

10.19%

Agriculture

Employment by sector

10.3% Agriculture 15.4%

Industry

72.2% Services



\$1,718.15 mil US

Gross domestic product (GDP) in current prices (2017)



\$11, 481.50

GDP per capita (2022)



-20.2%

Real GDP growth rate (2020)



12.2%

Average annual growth in GDP (2021)



69.9%

Labor force participation rate (2022)



37%

Youth unemployment rate (2022)



32 1%

Unemployment rate (2022)



2 40%

Inflation rate (2021)



4.4%

Poverty rate (% of Pop. Less than US\$1.90/day) (2020)



\$55,199,329

Remittances received 2022 (current US\$)



35.4%

Population covered by at least one social protection (2020)

KEY INFRASTRUCTURE





Heliports



Main ports of entry are Castries, Vieux-Fort, Marigot, Rodney Bay and Soufriere

74 \bigcirc







Communication

towers

Power plants

Submarine cables/ landing points

response warehouses

Bridges



10 🖺

Hospitals

Health care centres

Emergency Services





Fire stations



DISASTER MANAGEMENT

MAJOR CAPACITY IMPROVEMENTS/MILESTONES

Saint Lucia has engaged in PAHO's "SMART Hospital" initiative and has upgraded sixteen facilities to-date. This initiative aims to fully retrofit hospitals and health centers by implementing infrastructure interventions across the country.

In 2017, Saint Lucia signed the Declaration of School Safety and secured the endorsement of the twelve Ministries of Education. Serving as a pivotal document, this declaration forms the cornerstone for the systematic implementation of strategies aimed at disaster risk reduction and the enhancement of climate change resilience within the broader context of the Caribbean Safe School initiative.

MAJOR DISASTER IMPACTS

Tropical Cyclone Ivan (2004)

Deaths: *
Affected: *

Losses: \$500.000

Flash Flooding (2010)

Deaths: *
Affected: 2,000
Losses: \$*

Dengue Outbreak (2020)

Deaths: 3
Affected: 1,318
Losses: \$

Tropical Cyclone Dean (2007)

Deaths: 1
Affected: *

Losses: \$56.5 million

Riverine Flooding and

Landslide (2013)

Deaths: 6

Affected: 19,984

Losses: \$*

Tropical Cyclone Elsa (2021)

Deaths: 1 Affected:

Losses: \$36.7 million

Tropical Cyclone Tomas (2010)

Deaths: 14

Affected: 181,000

Losses: \$336.15 million

Tropical Cyclone Matthew (2016)

Deaths: *

Affected: 25,000

Losses: \$*

Flash Flood (2022)

Deaths: *

Affected:5,500

Losses: \$*

^{*} if none/unknown



THE RVA

RISK AND VULNERABILITY ASSESSMENT RESULTS



RISK AND VULNERABILITY

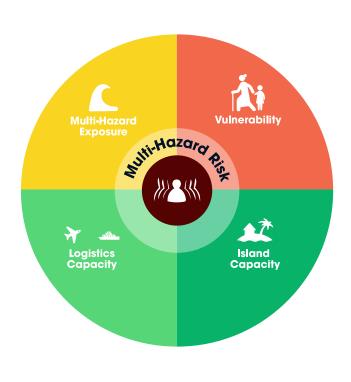
ASSESSMENT RESULTS

Provided in this section are the Risk and Vulnerability Assessment (RVA) results conducted by the Pacific Disaster Center as part of the National Disaster Preparedness Baseline Assessment.

For more information about PDC's NDPBA Methodology, please visit: https://www.pdc.org/wp-content/uploads/NDPBA-Data-Sharing-Guide-English-Screen.pdf

SAINT LUCIA





COMPONENTS OF RISK



Multi-Hazard Exposure



Vulnerability



Island Capacity



Logistics Capacity



THE RVA

MULTI-HAZARD EXPOSURE



MULTI-HAZARD EXPOSURE

The following hazards were assessed by PDC as part of the National Disaster Preparedness Baseline Assessment:

Global Multi-hazard Exposure Rank (PDC Global RVA)

OUT OF 225 COUNTRIES /
TERRITORIES ASSESSED

Regional Climate Exposure 2050 Rank (PDC Regional Climate Assessment)

OUT OF 20 COUNTRIES / TERRITORIES ASSESSED

SAINT LUCIA HAZARD ZONES

COASTAL FLOODING



2% Relative Population Exposure

2,883 Raw Population Exposure

Exposed: 3% Built Environment 10% Crit. Infrastructure

LANDSLIDE



20% Relative Population Exposure

35,689 Raw Population Exposure

Exposed: 19% Built Environment 17% Crit. Infrastructure

SEA LEVEL RISE



1% Relative Population Exposure

2,468 Raw Population Exposure

Exposed: 3% Built Environment 10% Crit. Infrastructure

VOLCANIC ASHFALL



100% Relative Population Exposure

182,560 Raw Population Exposure

Exposed: 100% Built Environment 100% Crit. Infrastructure

FLASH FLOOD



63% Relative Population Exposure

114,755 Raw Population Exposure

Exposed: 49% Built Environment 51% Crit. Infrastructure

EXTREME HEAT



61% Relative Population Exposure

111,022 Raw Population Exposure

Exposed: 64% Built Environment 61% Crit. Infrastructure

EARTHQUAKE

_----

100% Relative Population Exposure

182,560 Raw Population Exposure

Exposed: 100% Built Environment 100% Crit.Infrastructure

HURRICANE WINDS



100% Relative Population Exposure

182,560 Raw Population Exposure

Exposed: 100% Built Environment 100% Crit. Infrastructure

VOLCANO



15% Relative Population Exposure

28,060 Raw Population Exposure

Exposed: 26% Built Environment 25% Crit. Infrastructure

WILDFIRE



1% Relative Population Exposure

2,482 Raw Population Exposure

Exposed: 3% Built Environment 2% Crit. Infrastructure

TSUNAMI



10% Relative Population Exposure

17,343 Raw Population Exposure

Exposed: 16% Built Environment 32% Crit. Infrastructure



St. Lucia: Coastal Flooding Hazard Exposure







POTENTIAL POPULATION EXPOSURE



2,883 (1.6%)

People exposed to coastal flooding

POTENTIAL BUILT ENVIRONMENT **EXPOSURE**



1,619 (3%)

Built environment exposed to coastal flooding

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED



















2 (29%) Airports & Heliports

36 (100%) Seaports

6 (5%) Schools & Colleges

0 (0%) EOCs

1 (50%) Warehouses

4 (2%) Shelters

3 (4%) Hospitals &

Clinics





0 (0%) Waste Management



28 (39%) Hotels & Resorts



0 (0%) Fire Stations



3 (16%) Police Stations



0 (0%) Power Plants



8 (11%)

Bridges

1 (50%)

Fuel Terminals & Storage

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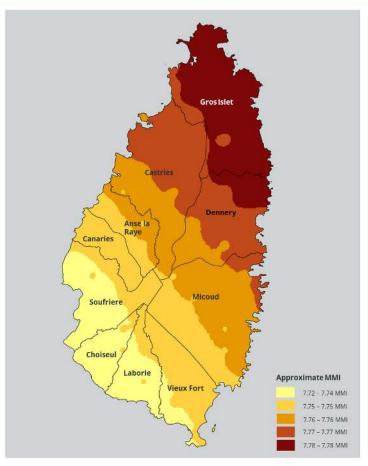


St. Lucia: Earthquake Hazard Exposure









POTENTIAL POPULATION EXPOSURE



182,560 (100%)

People exposed to earthquakes of an estimated MMI VII and above

POTENTIAL BUILT ENVIRONMENT **EXPOSURE**



54,344 (100%)

Built environment exposed to earthquakes of an estimated MMI VII and above

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED

















7 (100%) Airports & Heliports

36 (100%) Seaports

130 (100%) 1 (100%)

Schools & Colleges

EOCs

2 (100%) Warehouses

Power Plants

182 (100%) 73 (100%) Shelters

Hospitals & Clinics





Management

Waste



71 (100%) Hotels &



Fire Stations

9 (100%)



Police Stations

10 (100%) 19 (100%)





76 (100%)

Bridges

43 (100%)

Water Infrastructure

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Resorts

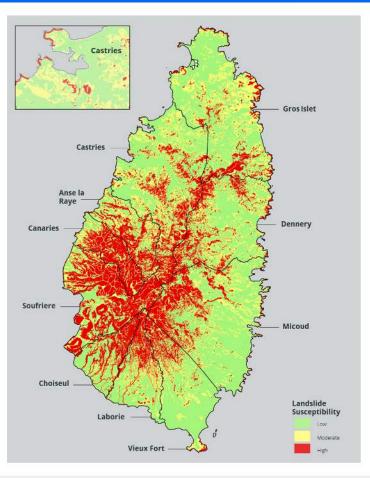


St. Lucia: Landslide Hazard Exposure



VIEW IN DISASTERAWARE





POTENTIAL POPULATION EXPOSURE



35,689 (20%)

People exposed to moderate to high landslide susceptibility

POTENTIAL BUILT ENVIRONMENT **EXPOSURE**



10,321 (19%)

Built environment exposed to moderate to high landslide susceptibility

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED







Colleges











6 (17%) Seaports

23 (18%) Schools &

0 (0%) EOCs

1 (50%) Warehouses

25 (14%) Shelters

6 (8%) Hospitals & Clinics





0 (0%)

Management

Waste



16 (23%)

Hotels &

Resorts





0 (0%)

Fire Stations



2 (11%)

Police Stations



2 (20%)

Power Plants





11 (14%) Bridges

25 (58%) Water Infrastructure

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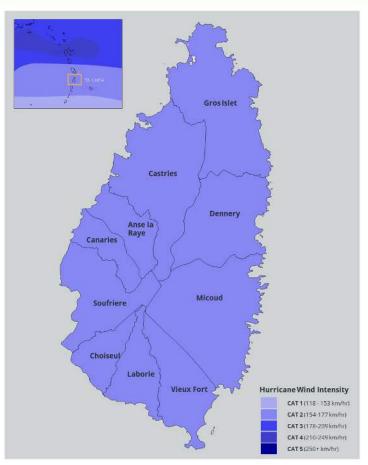


St. Lucia: Hurricane Wind Hazard Exposure









POTENTIAL POPULATION EXPOSURE



182,560 (100%)

People exposed to hurricane force winds of Category 2 and above

POTENTIAL BUILT ENVIRONMENT **EXPOSURE**



54,344 (100%)

Built environment exposed to hurricane force winds of Category 2 and above

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED















7 (100%) Airports &

Heliports

36 (100%) Seaports

Schools & Colleges

130 (100%) 1 (100%)

2 (100%)

182 (100%) 73 (100%) Shelters

Hospitals &

Clinics

1 (100%)

Management

Waste

Hotels &

Resorts

71 (100%)

Warehouses

9 (100%) Fire Stations

19 (100%) Police Stations

10 (100%) Power Plants

76 (100%) Bridges

43 (100%) Water Infrastructure

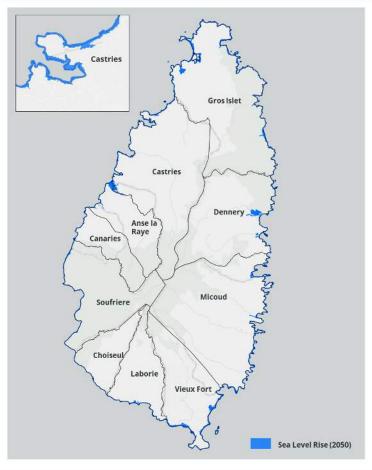
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St. Lucia: Sea Level Rise Hazard Exposure







POTENTIAL POPULATION EXPOSURE



2,468 (1.4%)

People exposed to sea level rise by

POTENTIAL BUILT ENVIRONMENT **EXPOSURE**



1,397 (2.6%)

Built environment exposed to sea level rise by 2050

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED















2 (29%) Airports & Heliports

36 (100%) Seaports

5 (4%) Schools &

Colleges

0 (0%) **EOCs**

1 (50%) Warehouses

4 (2%) Shelters

2 (3%) Hospitals & Clinics













Storage

0 (0%)

Waste Management Resorts

27 (38%) Hotels &

0 (0%) Fire Stations 3 (16%) Police Stations

0 (0%) Power Plants 7 (9%) Bridges

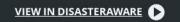
1 (50%) Fuel Terminals &

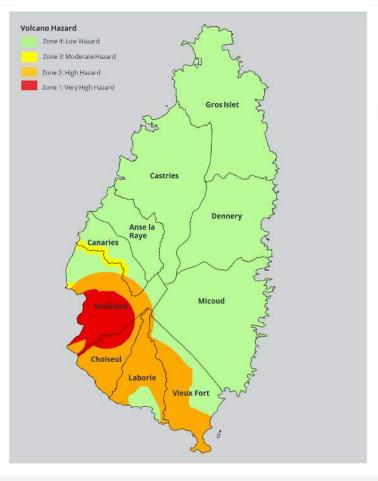
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St. Lucia: Volcano Hazard Exposure







POTENTIAL POPULATION EXPOSURE



28,060 (15%)

People exposed to moderate to very high volcano zones

POTENTIAL BUILT ENVIRONMENT EXPOSURE



13,954 (26%)

Built environment exposed to moderate to very high volcano zones

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED















4 (57%) Airports & Heliports 11 (31%) Seaports 37 (28%) Schools & Colleges

0 (0%)

0 (0%) Warehouses **36** (20%) Shelters 21 (29%)

Hospitals & Clinics



0 (0%)

Management

Waste





25 (35%)

Hotels &

Resorts



3 (33%)

Fire Stations



4 (21%)

Police Stations





4 (40%)

Power Plants



Bridges



18 (24%)

15 (35%)

Water Infrastructure

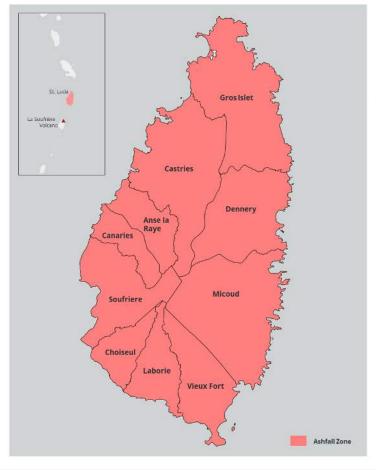
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St. Lucia: Volcanic Ashfall Hazard Exposure







POTENTIAL POPULATION EXPOSURE



182,560 (100%)

People exposed to volcanic ashfall

POTENTIAL BUILT ENVIRONMENT **EXPOSURE**



54,344 (100%)

Built environment exposed to volcanic ashfall

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED









EOCs







7 (100%) Airports & Heliports

36 (100%) Seaports

130 (100%)

Schools & Colleges

1 (100%)

2 (100%) Warehouses

10 (100%)

Power Plants

182 (100%)

73 (100%) Shelters

Hospitals & Clinics



Waste

1 (100%)

Management



71 (100%)

Hotels &

Resorts





9 (100%)

Fire Stations



19 (100%)

Police Stations









76 (100%)

43 (100%)

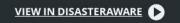
Bridges Water Infrastructure

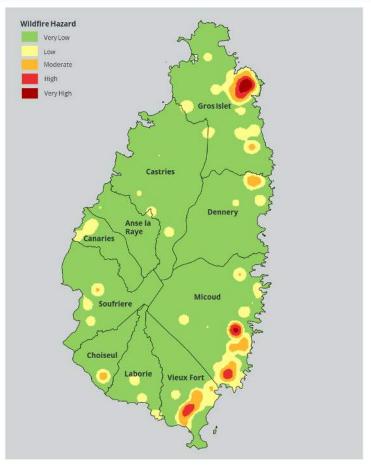
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St. Lucia: Wildfire Hazard Exposure







POTENTIAL POPULATION EXPOSURE



2,482 (1.4%)

People exposed to wildfire (moderate to very high)

POTENTIAL BUILT ENVIRONMENT **EXPOSURE**



1,510 (3%)

Built environment exposed to wildfire (moderate to very high)

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED















1 (14%) Airports & Heliports

1 (3%) Seaports

2 (2%) Schools & Colleges

0 (0%) EOCs

0 (0%) Warehouses

2 (1%) Shelters

1 (1%)

Hospitals & Clinics



1 (100%)

Waste Management

1 (1%) Hotels & Resorts

0 (0%) Fire Stations

0 (0%)

Police Stations

2 (20%)

Power Plants

1 (1%) Bridges

0 (0%) Water Infrastructure

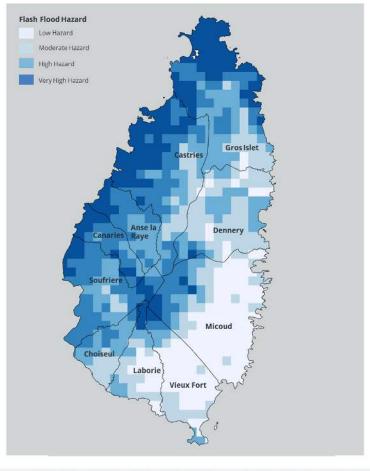
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St. Lucia: Flash Flood Hazard Exposure







POTENTIAL POPULATION EXPOSURE



114,755 (63%)

People exposed to flash flooding (high and very high)

POTENTIAL BUILT ENVIRONMENT **EXPOSURE**



26,350 (49%)

Built environment exposed to flash flooding (high and very high)

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED



3 (43%)

Airports &

Heliports



25 (69%)

Seaports



70 (54%)

Schools &

Colleges





1 (100%)

EOCs



Warehouses







84 (46%) Shelters

41 (56%)

Hospitals & Clinics



0 (0%)

Management

Waste



54 (76%)

Hotels &

Resorts





4 (44%)

Fire Stations



11 (58%)

Police Stations



5 (50%)

Power Plants



Bridges



13 (30%)

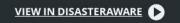
33 (43%) Water Infrastructure

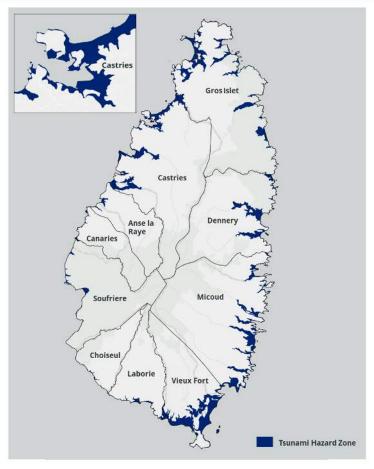
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St. Lucia: Tsunami Hazard Exposure







POTENTIAL POPULATION EXPOSURE



17,343 (10%)

People exposed to tsunami

POTENTIAL BUILT ENVIRONMENT **EXPOSURE**



8,851 (16%)

Built environment exposed to tsunami

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED















3 (43%) Airports & Heliports

35 (97%) Seaports

29 (22%) Schools &

Colleges

0 (0%)

1 (50%) Warehouses

36 (20%) Shelters

25 (34%)

Hospitals & Clinics



Waste

1 (100%)

Management

38 (54%)

Hotels &

Resorts

5 (56%)

Fire Stations

14 (74%)

Police Stations

6 (60%)

Power Plants

Bridges



37 (49%)

1 (50%)

Fuel Terminals & Storage

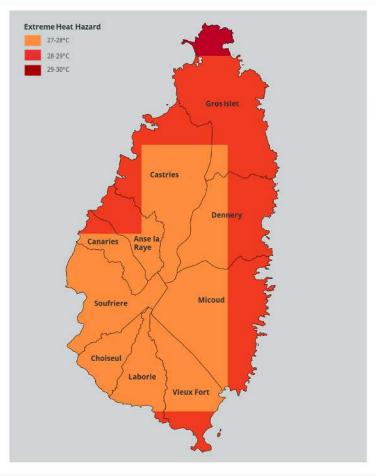
© 2015-2024 Pacific Disaster Center (PDC) – All rights reserved. Commercial use is permitted only with explicit approval of PDC | 1 FEB 2024 | https://disasteraware.pdc.org | Population exposure calculated using PDC's All Hazards Impact Model (AIM). Built environment exposure calculated using building footprints (OSM). Data: PDC, GFDRR, Our Airports, Sky Vector, World Port Index, Government of Saint Lucia, Organisation of Eastern Caribbean States, OpenCelliD, HOTOSM, OpenStreetMap, Google Maps.



St. Lucia: Extreme Heat Hazard Exposure







POTENTIAL POPULATION EXPOSURE



111,022 (61%)

People exposed to extreme heat (28°C and above)

POTENTIAL BUILT ENVIRONMENT **EXPOSURE**



34,512 (64%)

Built environment exposed to extreme heat (28°C and above)

CRITICAL INFRASTRUCTURE AND ASSETS EXPOSED

















6 (86%) Airports & Heliports

25 (69%) Seaports

81 (62%)

Schools & Colleges

1 (100%) **EOCs**

2 (100%) Warehouses

107 (59%) Shelters

48 (66%)

Hospitals & Clinics



0 (0%)

Management

Waste



46 (65%)

Hotels &

Resorts



8 (89%)

Fire Stations



15 (79%)

Police Stations





8 (80%)

Power Plants





41 (54%) Bridges

9 (21%)

Water Infrastructure

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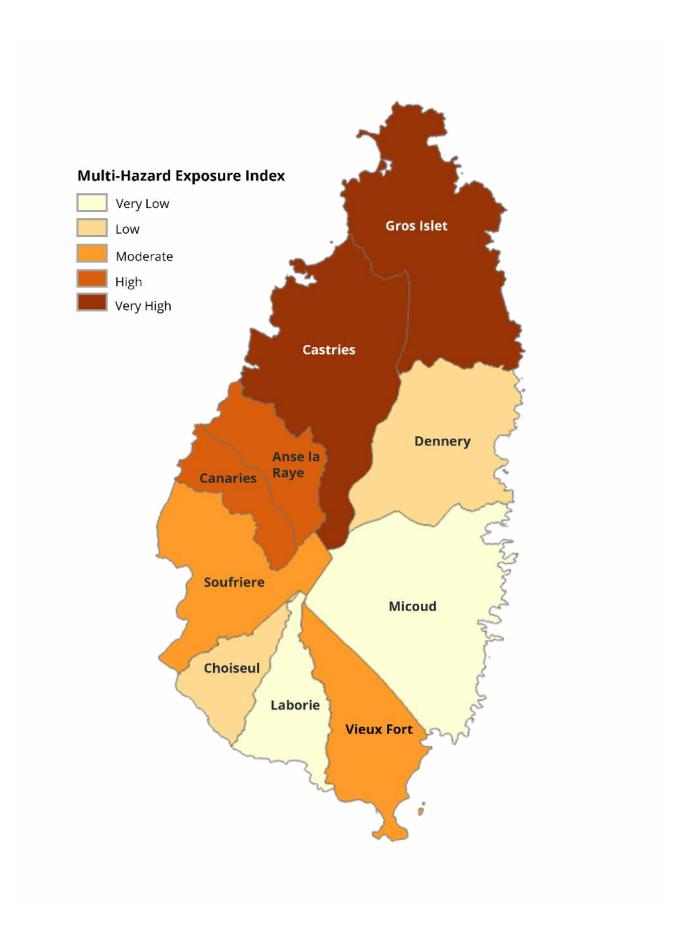
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MULTI-HAZARD EXPOSURE BY DISTRICT

	RANK	DISTRICT	INDEX SCORE
VERY HIGH	1	Castries	0.735
	2	Gros Islet	0.569
нен	3	Canaries	0.500
	4	Anse La Raye	0.360
MODERATE	5	Vieux Fort	0.315
	6	Soufrière	0.265
МОЛ	7	Choiseul	0.125
	8	Dennery	0.106
VERY LOW	9	Micoud	0.073
	10	Laborie	0.047







THE RVA

VULNERABILITY



VULNERABILITY

Vulnerability measures the physical, environmental, social, and economic conditions and processes that increase susceptibility of communities and systems to the damaging effects of hazards. Vulnerability data is designed to capture the multi-dimensional nature of poverty, the inequality in access to resources due to gender, and the ability of a given area to adequately support the population. In coordination with stakeholders, the following indicators were selected to measure vulnerability subcomponents in the country. Breaking down each vulnerability subcomponent to the indicator level allows users to identify the key drivers of vulnerability to support risk reduction efforts and policy decisions.

Global Vulnerability Rank (PDC Global RVA)

OUT OF 178 COUNTRIES / TERRITORIES ASSESSED

VULNERABILITY SUBCOMPONENTS AND INDICATORS



Information Access Vulnerability

Net Primary School Enrollment
Population with No Internet Access
Household Access to TV
Household Access to Desktop Computer
Highest Education Attainment Primary School



Clean Water Access Vulnerability

Household Access to Piped Water Household Access to Flush Toilet



Housing and Transportation Vulnerability

Housing Built Prior to 2000 Households without a Private Vehicle Household Occupancy Squatting



Economic Constraints

Economic Dependency Ratio Poverty Rate Unemployment Rate



Gender Inequality

Female to Male Labor Ratio Parity in Secondary School Enrollment Female to Male Literacy Adolescent Birth Rate



Household Composition and Vulnerable Health

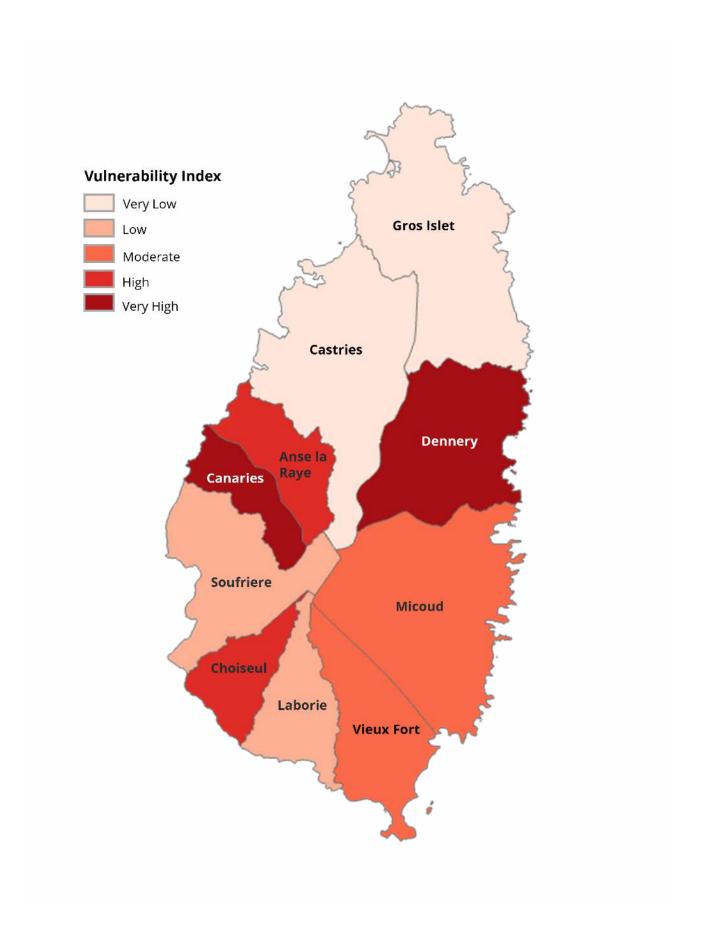
Population Aged 65 and Older Population Under Age 15 Prevalence of Disability Prevalence of Chronic Illness Infant Mortality Rate Youth Bulge



VULNERABILITY BY DISTRICT

	RANK	DISTRICT	INDEX SCORE
VERY HIGH	1	Canaries	0.675
	2	Dennery	0.637
нідн	3	Anse La Raye	0.600
HIG	4	Choiseul	0.595
MODERATE	5	Micoud	0.514
	6	Vieux Fort	0.486
пом	7	Laborie	0.449
	8	Soufrière	0.441
VERY LOW	9	Castries	0.325
VERY	10	Gros Islet	0.069







THE RVA

ISLAND CAPACITY



ISLAND CAPACITY

Island Capacity represents the societal and institutional resources that the country can leverage and mobilize to prepare for and bear disaster impacts.

ISLAND CAPACITY SUBCOMPONENTS AND INDICATORS



Environmental Capacity

Protected Terrestrial Area Protected Coastlines Net Carbon Flux Croplands



Communications Capacity

Households with Fixed Phones Households with Mobile Phones



Energy Capacity

Households with Electricity
Households Using Gas for Cooking



Economic Capacity

Labor Force Participation
Persons Receiving Remittances
Households with Home Insurance



Health Care Capacity

Hospitals and Clinics per 1,000 Persons Health Insurance Coverage



Emergency Services Capacity

Average Distance to Police Station Average Distance to Fire Station Average Distance to Hospital or Clinic Average Distance to Shelter

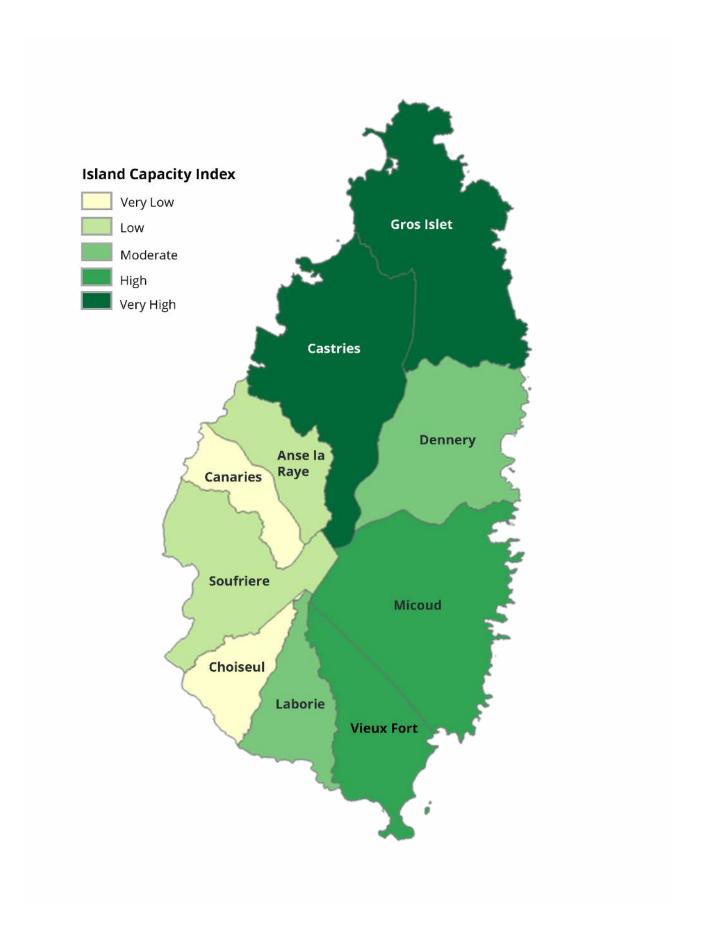




ISLAND CAPACITY BY DISTRICT

	RANK	DISTRICT	INDEX SCORE
VERY HIGH	1	Gros Islet	0.829
VERY	2	Castries	0.709
HIGH	3	Vieux Fort	0.656
	4	Micoud	0.564
MODERATE	5	Dennery	0.525
	6	Laborie	0.504
Low	7	Soufrière	0.468
27	8	Anse La Raye	0.447
LOW	9	Choiseul	0.419
VERY LOW	10	Canaries	0.151







THE RVA

LOGISTICS CAPACITY



LOGISTICS CAPACITY

Logistics Capacity assesses the ability of the country to ensure efficient storage, movement, and delivery of resources key to effective humanitarian assistance and disaster relief operations.

LOGISTICS CAPACITY SUBCOMPONENTS AND INDICATORS



Maritime Logistics

Average Distance to Seaport Ports per km of Coastline Distance to External Medium or Large Seaport



Air Support

Average Distance to Airport or Heliport Distance to External C130 Airport



Transportation Capacity

Road Density
Gas Stations per 1,000 Persons



Warehouse Access

Average Distance to Warehouse
Distance to CDEMA Sub-Regional Focal Point

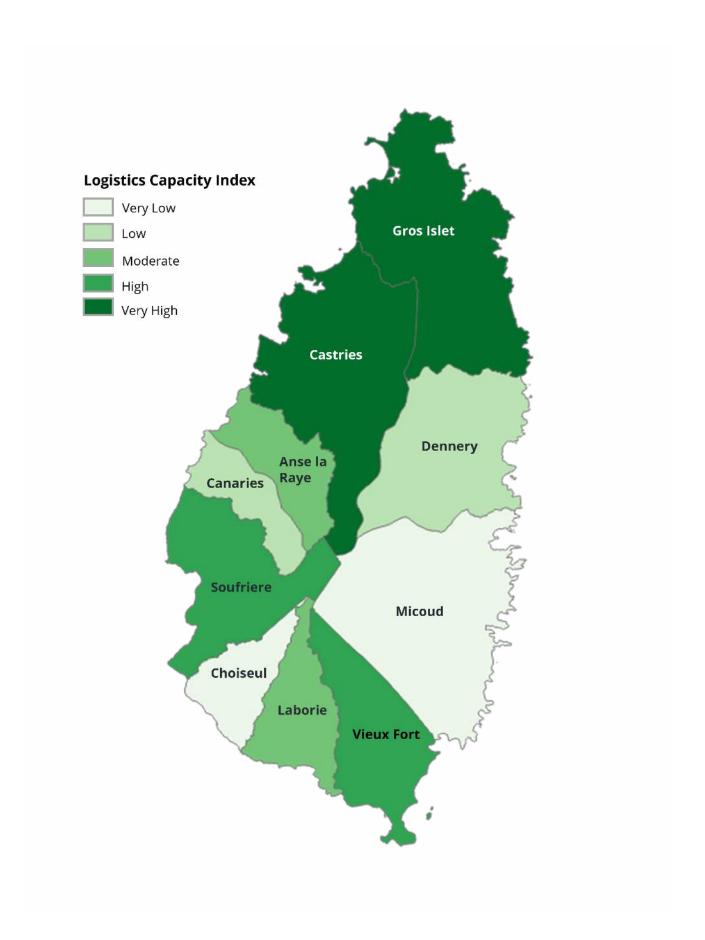




LOGISTICS CAPACITY BY DISTRICT

	RANK	DISTRICT	INDEX SCORE
VERY HIGH	1	Gros Islet	0.690
	2	Castries	0.665
нівн	3	Vieux Fort	0.638
Ξ	4	Soufrière	0.485
MODERATE	5	Laborie	0.469
	6	Anse La Raye	0.359
МОТ	7	Dennery	0.351
	8	Canaries	0.328
VERY LOW	9	Choiseul	0.326
	10	Micoud	0.319







THE RVA COPING CAPACITY



COPING CAPACITY

Coping Capacity measures the systems, means, and abilities of people and societies to absorb and respond to disruptions in normal function. Coping Capacity was calculated by using a combination of Island Capacity and Logistics Capacity.

Global Coping Capacity Rank (PDC Global RVA)



COPING CAPACITY SUBCOMPONENTS

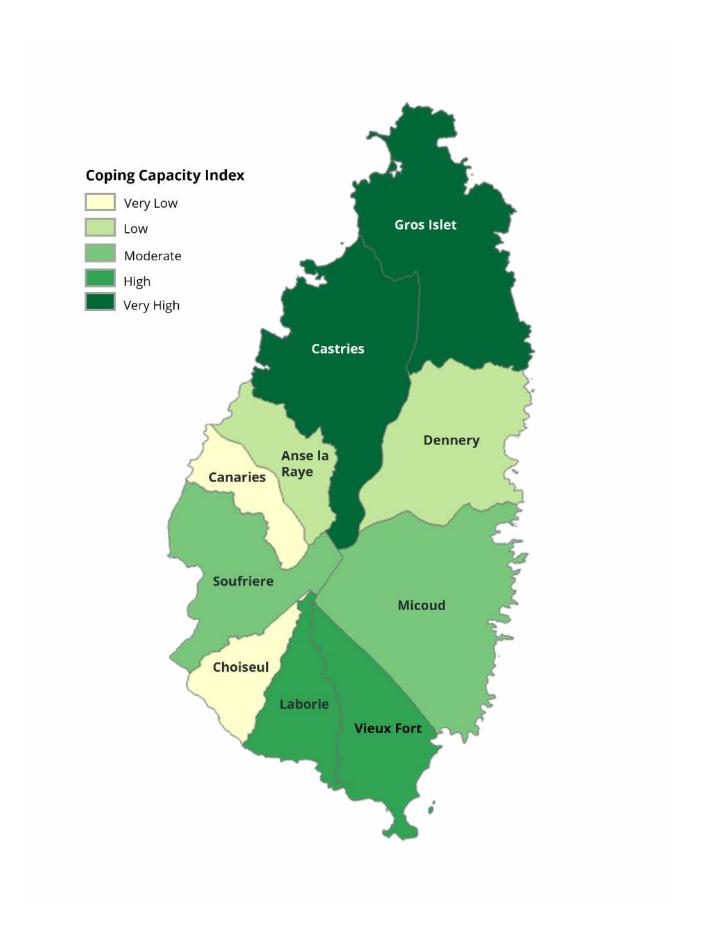




COPING CAPACITY BY DISTRICT

	RANK	DISTRICT	INDEX SCORE
нівн	1	Gros Islet	0.760
VERY HIGH	2	Castries	0.687
H	3	Vieux Fort	0.647
HIGH	4	Laborie	0.486
MODERATE	5	Soufrière	0.477
	6	Micoud	0.441
ГОМ	7	Dennery	0.438
	8	Anse La Raye	0.403
, row	9	Choiseul	0.373
VERY LOW	10	Canaries	0.240







THE RVA

RESILIENCE



RESILIENCE

Resilience was calculated by averaging Vulnerability and Coping Capacity. Results are displayed for Saint Lucia below, while the main drivers of resilience and recommendations are provided in the detailed subnational profiles.

Global Resilience Rank (PDC Global RVA)

OUT OF 171 COUNTRIES / TERRITORIES ASSESSED

Climate Resilience Rank (PDC Regional Climate Assessment)



RESILIENCE COMPONENTS







Island Capacity



Logistics Capacity

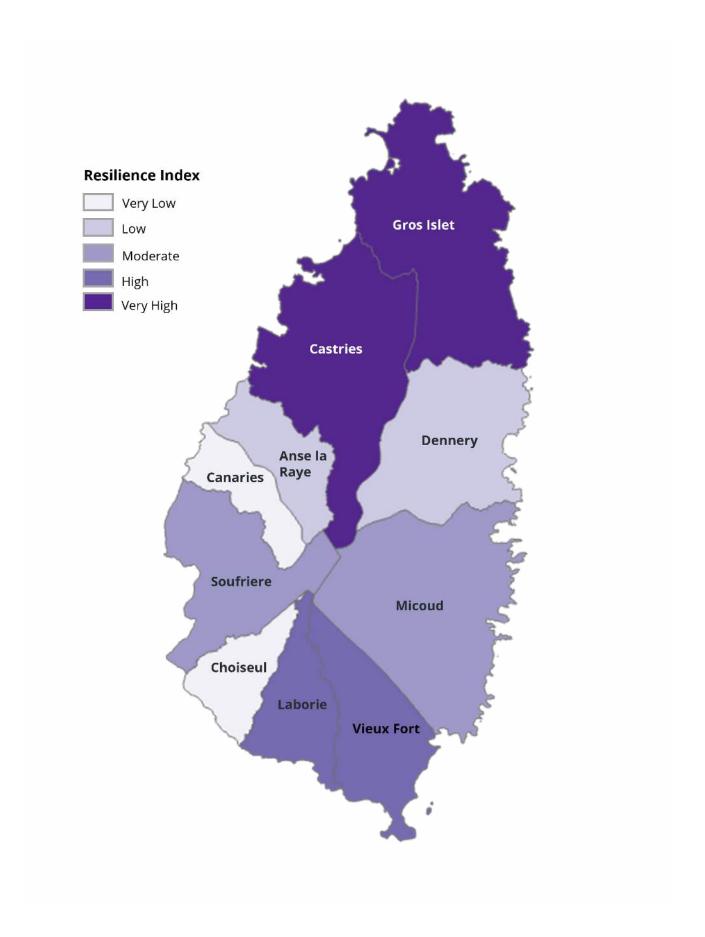




RESILIENCE BY DISTRICT

	RANK	DISTRICT	INDEX SCORE
VERY HIGH	1	Gros Islet	0.845
VERY	2	Castries	0.681
нівн	3	Vieux Fort	0.581
豆	4	Laborie	0.519
MODERATE	5	Soufrière	0.518
МОВ	6	Micoud	0.464
ГОМ	7	Anse La Raye	0.401
2	7	Dennery	0.401
VERY LOW	9	Choiseul	0.389
VERY	10	Canaries	0.282







THE RVA

MULTI-HAZARD RISK



MULTI-HAZARD RISK

Multi-hazard risk combines hazard exposure, susceptibility to impact, and the relative inability to absorb negative disaster impacts to provide a collective measure of how each district may be affected by hazards and disasters as a whole over time. Analyzing risk information throughout all phases of disaster management – mitigation, preparedness, response, recovery – improves operations and promotes efficient resource allocation.

Multi-hazard risk was calculated by averaging multi-hazard exposure, vulnerability, and coping capacity. Results are displayed below, while additional detailed analysis of risk is provided in the subnational profiles report.

Global Multi-Hazard Risk Rank (PDC Global RVA)

52 OUT OF 171 COUNTRIES ATTERRITORIES ASSESSED

MULTI-HAZARD RISK COMPONENTS



Multi-Hazard Exposure



Vulnerability



Island Capacity



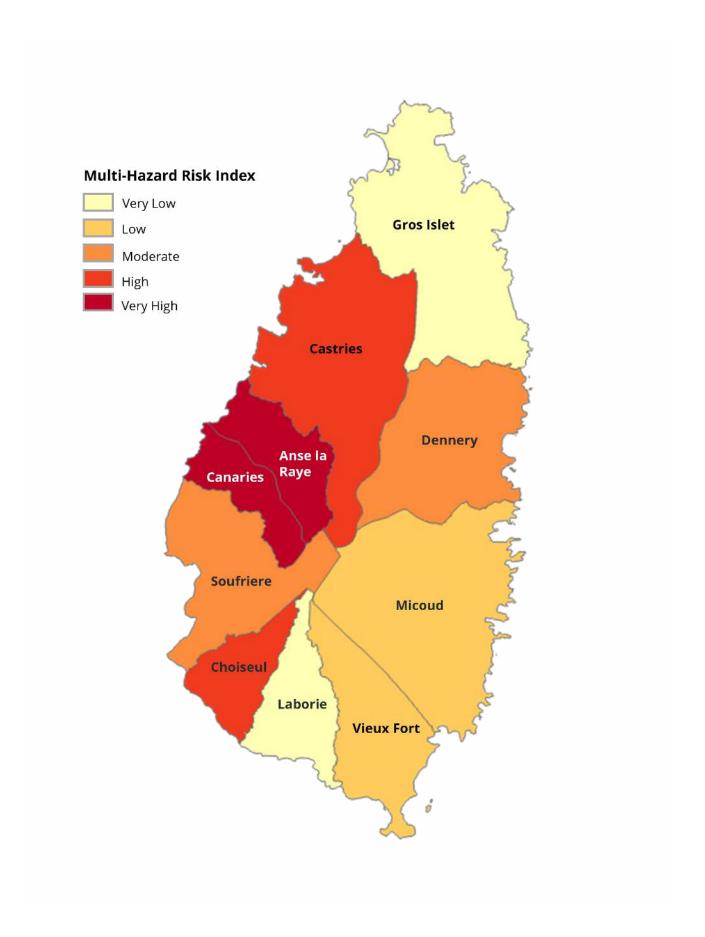
Logistics Capacity



MULTI-HAZARD RISK BY DISTRICT

	RANK	DISTRICT	INDEX SCORE
VERY HIGH	1	Canaries	0.645
	2	Anse La Raye	0.519
HIGH	3	Castries	0.457
HIG	4	Choiseul	0.449
MODERATE	5	Dennery	0.435
	6	Soufrière	0.410
ГОМ	7	Vieux Fort	0.385
	8	Micoud	0.382
VERY LOW	9	Laborie	0.337
VER	10	Gros Islet	0.293







THE DMA

DISASTER MANAGEMENT ANALYSIS

SUMMARY OF FINDINGS



DISASTER MANAGEMENT ANALYSIS

Provided in this section are the results of the Disaster Management Analysis (DMA) conducted as part of the Saint Lucia National Disaster Preparedness Baseline Assessment (NDPBA). The recommendations presented as part of this analysis support opportunities to enable more effective prioritization of risk-reduction and resilience-building initiatives and investments.

Considering a spectrum of operational achievements and challenges, the DMA examined six core disaster management themes: Enabling Environment; Institutional Arrangements; Disaster Governance Mechanisms; Capabilities and Resources; Capacity Development; and Communication and Information Management.





DISASTER MANAGEMENT ANALYSIS RESULTS

CURRENT STATUS

Limited or No Capacity Advanced Capacity

DISASTER MANAGEMENT ANALYSIS THEME AND SUBTHEMES



A. Enabling Environment

Legal Instruments
Financial Resources
Strategies
Public Confidence and Political
Support
Attitudes and Experience



D. Capabilities and Resources

Dedicated Facilities and Equipment Human Resources Inventory of Commodities and Supplies Targeted Functional Capabilities



B. Institutional Arrangements

Organizational Structures Leadership Arrangements Mechanisms for Stakeholder Engagement



E. Capacity Development

Capacity Development Plans and Strategies Training and Education Programs and Facilities Monitoring and Evaluation Processes and Systems



C. Disaster Governance Mechanisms

Plans and Processes Command, Control, and Coordination Systems Emergency Operations Centers

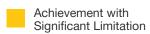


F. Communication and Information Management

Hazard and Risk Analysis Systems Monitoring and Notifications Disaster Assessment Information Collection, Management, and Distribution Media and Public Affairs













DISASTER MANAGEMENT ANALYSIS RESULTS

Saint Lucia has progressively advanced its disaster management capabilities on several fronts, especially the institutional, legal, and governance frameworks within the mitigation, preparedness, response, and recovery phases of disasters.

Major strengths for Saint Lucia include robust governance mechanisms and their participation in the Caribbean Safe School initiative and the Pan American Health Organization's "SMART Hospital" initiative. These proactive and forward-thinking measures highlight the dedication of creating security and resilience throughout the country.

Saint Lucia signed the Declaration of School Safety in 2017, serving as a pivotal document for the implementation of strategies aimed at disaster risk reduction and climate change resilience. The focus of this initiative lies in augmenting coordination and collaboration among Caribbean Ministries of Education, relevant private sector, non-governmental organizations, and various regional and international entities. The declaration provides a comprehensive framework and Road Map on School Safety that fortifies safety protocols and enhances the overall regional resilience against potential adversities.

Additionally, Saint Lucia has engaged in the "SMART Hospital" initiative, collaborating with Pan American Health Organization (PAHO) and has upgraded sixteen facilities at the time this report was written. This initiative retrofits hospitals and health centers to improve their structural, non-structural, and functional standards. The multifaceted approach undertaken by Saint Lucia is characterized by a series of strategic actions, including the improvement of infrastructure, the implementation of sustainable resource management practices, and the advancement of innovative technologies designed to mitigate and adapt to changing climate conditions.

Areas where strengthened capacities are most crucial include financial support, information management and sharing, human resources, and stronger training and education programs.

This study is designed to establish Saint Lucia's baseline disaster management preparedness levels presented in six interconnected themes. It is a step towards meaningfully tracking progress while setting clear and coherent objectives aligned with Saint Lucia's commitment to the Sendai Framework for Disaster Risk Reduction, the United Nations Sustainable Development Goals, CDEMA's CDM Priority Areas, and the Paris Agreement for Climate Change.



THE DMA

ENABLING ENVIRONMENT





Findings indicate Saint Lucia's current Enabling Environment shows achievement with significant limitations.



Saint Lucia has achieved progress to support increasing the capacity of the disaster management structures, authorities, processes, and capabilities enabled by their legal, institutional, financial, and social instruments. These rules, laws, policies, and other instruments allow capacity to develop and to achieve an effective risk reduction vision. Characterization of an enabling environment covers a range of issues from the existence and applicability of legislation to disaster management stakeholders' attitudes and experience.





LEGAL INSTRUMENTS

FINDINGS

Approved in 2009, the Disaster Management Policy Framework (DMPF) in Saint Lucia serves as a guide for disaster risk reduction (DRR), emphasizing multi-stakeholder involvement. However, gaps exist in the DMPF as it lacks a clear strategic link between climate change adaptation (CCA), DRR, and the Sustainable Development Goals (SDGs). There is a need to restructure the DMPF with explicit connection to broader regional and international mechanisms for sustainable development. This improvement should include an upgraded national framework for CCA, increased use of climate information for decisionmaking, and capacities to enhance cross-sector project implementation.

By bridging these gaps within the DMPF, a more resilient foundation will be established, ensuring that DRR efforts align strategically with overarching sustainable development objectives.

RECOMMENDATIONS

It is recommended that the following activities be implemented to support the DMPF in Saint Lucia:

- Enhance policy integration by ensuring strategic connections between the DMPF and CCA, DRR, and the SDGs.
- ✓ Upgrade national, legal, and regulatory frameworks with CCA information to inform decision-making facilitated across sectors, emphasizing multi-stakeholder involvement.
- Build CCA project capacities across sectors such as agriculture, tourism, health, and education, addressing crucial gaps identified in the DMPF.
- Establish policy context and goals within the DMPF that align with broader regional and international mechanisms for sustainable development, while enhancing the resilience of Saint Lucia.

SENDAI FRAMEWORK, SDGS, PARIS AGREEMENT, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, B, C, D, E, F

Guiding Principles

(a), (b), (c), (d), (e), (g), (h), (i), (j), (k), (l), (m)

SDGs

3, 4, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17

Paris Agreement

7.1, 8.1

CDEMA CDM Priority Areas

1 (1.1., 1.2, 1.3, 1.4), 2 (2.2, 2.3, 2.4), 3, 4 (4.2, 4.4)

Limited or No Capacity

Early Capacity
Development

Achievement with Significant Limitation

Substantial Progress with Some Limitation







LEGAL INSTRUMENTS

FINDINGS

An important component of the national framework for disaster management in Saint Lucia is the existence of the Disaster Management Act. This legislative instrument provides legal authority to governing agencies such as the National Emergency Management Advisory Committee (NEMAC) and National Emergency Management Organization (NEMO). The imminent passage and enactment of the Comprehensive Disaster Management (Amendment) Bill promises to address specific deficiencies within the existing Disaster Management Act, thereby improving the overall enabling environment for disaster risk management.

This legislative development, while not yet implemented, will enhance the entire national governance framework for disaster management.

RECOMMENDATIONS

To support Saint Lucia in meeting its mission requirements effectively, the following activities are recommended:

- Advocate for the swift review and passage of the Comprehensive Disaster Management (Amendment) Bill to address identified deficiencies within the existing Act.
- Facilitate a comprehensive training program for institutions involved in disaster risk management, particularly NEMAC and NEMO, to enhance their capacity in implementing the updated legal provisions.
- ✓ Launch public awareness campaigns to inform citizens about the impending changes in the disaster risk management legal framework and promote community participation in disaster preparedness and response activities.
- Establish a systematic review mechanism for disaster management legislation to ensure continued relevance and effectiveness.

SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, B, C, D, E, F, G

Guiding Principles

(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l)

SDGs

3, 11, 14, 15, 16, 17

CDEMA CDM Priority Areas

1 (1.1, 1.2, 1.3, 1.4), 2 (2.3, 2.4), 3, 4

Limited or No Capacity

Early Capacity
Development

Achievement with Significant Limitation

Substantial Progress with Some Limitation

Advanced Capacity





FINANCIAL RESOURCES

FINDINGS

Saint Lucia has made progress in identifying essential focus areas to facilitate financial mechanisms for post-disaster recovery as outlined within the Disaster Risk Management Policy Framework. However, there is still a need for strategic improvements to better address the multifaceted nature of emergencies. Saint Lucia is a member of Caribbean Catastrophe Risk Insurance Facility and has in place a Disaster Risk Financing Policy, Excess Rainfall Policy, in addition to a Livelihood Protection Policy (LPP) and Loan Portfolio Cover (LPC). Saint Lucia has an Emergency Disaster Fund proposed to defray from the existing budgets. However, gaps remain in short-term relief funding streams, hindering the National Emergency Management Agency (NEMO) from securing ample funding for immediate postdisaster relief.

Saint Lucia would benefit by increasing financial mechanisms to ensure the availability of sufficient resources for both long-term recovery and the timely provision of short-term relief in the aftermath of disasters.

RECOMMENDATIONS

To support Saint Lucia in meeting its mission requirements effectively, the following activities are recommended:

- Ensure a national Climate and Disaster Risk Financing Strategy that allows for rapid financing in the event of a disaster. Include establishment of formal programs for:
 - National Flood Insurance
 - Catastrophe Insurance
 - Public Assets Financial Protection
- Micro-loans to augment the financial needs if the criteria for conventional loan options are not met.
- Explore formal National Incentive Policies offered to regional and national partners and tailor to local-level needs.
- Establish formal guidelines for funding distribution that include:
 - Administrative procedures
 - o Eligibility criteria
 - Defined categories of assistance

SENDAI FRAMEWORK, SDGS, PARIS AGREEMENT, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, C, D, F

Guiding Principles

(a), (b), (c), (d), (e), (g), (h), (i), (j), (k), (l), (m)

SDGs

9, 10, 11, 13, 16, 17

Paris Agreement

7.1, 8.1

CDEMA CDM Priority Areas

1 (1.2, 1.3), 2 (2.2, 2.3), 3, 4 (4.2, 4.4)

Limited or No Capacity

Early Capacity
Development

Achievement with Significant Limitation

Substantial Progress with Some Limitation







FINANCIAL RESOURCES

FINDINGS

The National Emergency Management Organization (NEMO) operates within a constrained budget. These ongoing and persistent budget constraints have notable impact on the ability of NEMO to effectively carry out Disaster Risk Reduction and Management (DRRM) and subsequently invest in resilience-building measures.

In directing adequate funding to support NEMO, the country is simultaneously investing in timely communication and coordination mechanisms to build capacity, improving cross-collaboration among national and international partners, and promoting community resilience-building activities. These initiatives and their allocated funding will strengthen the nation's readiness to prepare for, respond to, and recover from disasters.

Emphasizing the link between financial commitment to disaster risk reduction (DRR), sustainable development goals (SDGs), climate change adaptation (CCA) and provision of funding to NEMO, will contribute to enhancing the well-being of Saint Lucia.

RECOMMENDATIONS

To support NEMO in meeting its mission requirements effectively, the following activities are recommended:

- Develop clear project proposals to align proposed projects and funding with national development goals and international agendas relating to the DRR, SDGs, and CCA.
 - Collaborate with the Ministry of Finance, a key stakeholder, in resource allocation pertaining to governance budgets.
- Ensure strategically prioritized and allocated funding mechanisms to meet the specific needs of NEMO. Include funding avenues for equipment, infrastructure, training, and capacity building.
- Seek to diversify additional funding sources to NEMO to reduce dependency on a single donor and explore long-term funding opportunities such as grants, partnering with NGOs, seeking private sector support, and accessing climate finance mechanisms.
- Invest in capacity building within NEMO to enhance the skills and knowledge of the staff to include disaster management training, risk assessment, and response strategies.

SENDAI FRAMEWORK, SDGS, PARIS AGREEMENT, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, B, C, D, F, G

Guiding Principles

(a), (b), (c), (d), (e), (g), (h), (i), (j), (k), (l), (m)

SDGs

9, 10, 11, 13, 14, 15, 17

Paris Agreement

7.1, 8.1

CDEMA CDM Priority Areas

1, 2 (2.2, 2.3, 2.4), 3 (3.1, 3.2), 4 (4.2, 4.3, 4.4)

Limited or No Capacity

Early Capacity
Development

Achievement with Significant Limitation

Substantial Progress with Some Limitation

Advanced Capacity



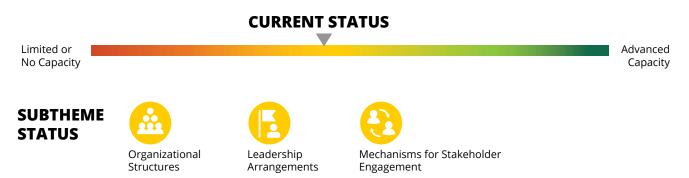
THE DMA

INSTITUTIONAL ARRANGEMENTS





Findings indicate Saint Lucia's current Institutional Arrangements show achievement with significant limitations.



The organizational and institutional structures through which disaster management capacity forms are indicators of Saint Lucia's Institutional Arrangements. By examining the organization and composition of diverse agencies and individuals that constitute a nation's disaster management capacity—detailing the relationships and collaboration between them — tangible opportunities for increased effectiveness are often revealed. Saint Lucia has shown progress within the organizational and institutional structures, their leadership, and their engagement with disaster management stakeholders.



INSTITUTIONAL ARRANGEMENTS



FINDINGS

MECHANISMS FOR STAKEHOLDER ENGAGEMENT

Volunteers are a critical component to the success of disaster management initiatives within Saint Lucia. Saint Lucia has 18 District Committees that facilitate and coordinate community planning. The National Emergency Management Organization (NEMO) has relied on volunteers within the District Committees and their respective communities to support preparedness, response, and recovery operations.

Volunteers and District Committees need to be bolstered to be active and sustainable, as well as formally integrated into the disaster management framework to best support disaster risk reduction (DRR) and strengthen community resilience.

RECOMMENDATIONS

To support Saint Lucia in meeting its mission requirements effectively, the following activities are recommended:

- Establish formalized roles for volunteers and volunteer organizations to engage in preparedness and response efforts in alignment with the requirements and mission of NEMO.
- Develop a comprehensive volunteer policy outlining mechanisms and provisions for the successful integration of individuals and organizations into the formalized national response system.
- Ensure the appropriate recruiting, training, and tracking of volunteers to guarantee their reliability and availability during times of disasters.
 - Volunteers should undergo training and/or receive accreditations for technical tasks if they are directly supporting the government's disaster management efforts.
 - Incentivize the activation of District
 Committees to bolster disaster resilience.

SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

2, 3, 4

Global Targets

A, B, C, D

Guiding Principles

(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k)

SDGs

3, 4, 11, 16

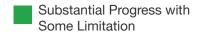
CDEMA CDM Priority Areas

1, 2 (2.3, 2.4), 3 (3.1), 4 (4.2, 4.4)

Limited or No Capacity



Achievement with Significant Limitation







INSTITUTIONAL ARRANGEMENTS





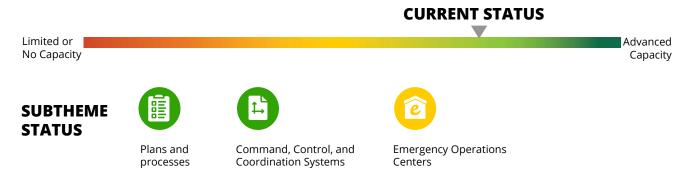
THE DMA

DISASTER GOVERNANCE MECHANISMS





Findings indicate the Saint Lucia's Disaster Governance Mechanisms show substantial progress with some limitations.



Disaster management efforts are most effective when guided by standardized, formalized systems and procedures that dictate how and by whom activities are conducted. The effectiveness of all disaster management phases, including disaster preparedness, hazard mitigation, response, and recovery, is dependent on the establishment and documentation of such mechanisms. The DMA analyzed the following sub-themes that characterize the Disaster Governance Mechanisms of Saint Lucia: Plans and Standard Operating Procedures (SOPs); Command, Control, and Coordination Systems, and Emergency Operations Centers.



DISASTER GOVERNANCE MECHANISMS



PLANS AND PROCESSES

FINDINGS

Saint Lucia would benefit by harmonizing Community Disaster Plans with national strategies, particularly those outlined by the National Emergency Management Organization (NEMO). The existing framework necessitates a more cohesive integration of localized efforts and utilization of local District Committees. These committees play an important role in facilitating promoting grassroots involvement. knowledge integration, and ensuring effective coordination enhancing the overall efficacy of disaster preparedness and response at the community level. In addition, there is a need to utilize District Committees to complete community disaster plans, and coordinate with NEMO to achieve comprehensive resilience from the national to the local level.

Collaborative efforts to improve coordination between local initiatives and national frameworks will result in a more resilient and interconnected disaster management system throughout Saint Lucia.

RECOMMENDATIONS

To support NEMO in meeting its mission requirements effectively, the following activities are recommended:

- Establish formal channels for coordination between local Community Disaster Plans and national strategies outlined by NEMO:
 - Develop a structured framework for communication and collaboration.
 - Ensure community-level initiatives are in alignment with overarching national objectives.
 - Empower and activate District Committees as vital catalysts in the coordination process.
- Implement training programs focused on disaster preparedness, response protocols, and the specific elements of communities and Community Disaster Plans.
- Develop robust monitoring and evaluation mechanisms to assess the effectiveness of coordinated efforts between local Community Disaster Plans and national strategies.
- Identify strengths, weaknesses, and adaptation strategies to foster an iterative process of improvement in disaster resilience at local and national levels.

SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 4

Global Targets

A, C, D, E

Guiding Principles

(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k)

SDGs

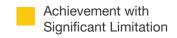
3, 4, 9, 10, 11, 16

CDEMA CDM Priority Areas

1 (1.1, 1.2, 1.3, 1.4), 2 (2.2, 2.3), 3 (3.1, 3.3), 4 (4.1, 4.2, 4.4)

Limited or No Capacity











DISASTER GOVERNANCE MECHANISMS



PLANS AND PROCESSES

FINDINGS

The Government of Saint Lucia has made strides in addressing Business Continuity Planning (BCP) and has advanced these efforts within the Economic Recovery and Resilience Plan. In addition, Saint Lucia has provided assistance to Micro, Small, and Medium Enterprises (MSMEs) and has instituted the local Private Sector Alliance for Disaster Resilient Societies (ARISE). The result of this collaboration was a framework for disaster risk reduction (DRR) efforts within the business sectors. There is a need to strengthen continuity planning particularly within critical government sectors to promote a consistent whole-of-society approach to continuity planning.

It would benefit all stakeholders in Saint Lucia for the National Emergency Management Organization (NEMO) to continue to provide leadership, planning templates, and training resources to promote Continuity of Government (COG) planning among sectors.

Additionally, harmonizing COG and BCP efforts is essential to ensure the provision of critical services, while upholding the objectives of disaster management. This focus on promoting sustainable governance principles results in enhanced standards and systematic oversight of vital personnel and infrastructure.

Limited or No Capacity



RECOMMENDATIONS

To support Saint Lucia in meeting its mission requirements effectively, the following activities are recommended:

- Develop and disseminate a standardized template for COG tailored to the government sector, facilitating consistency and effective planning across Saint Lucia.
- Continue building upon established relationships through regular meetings, joint working groups, and dedicated points of contact to facilitate discussions, lessons learned, and information sharing.
- Create formal mechanisms for sharing critical information, data, and resources to include access to real-time data, such as weather forecasts and disaster impact assessments, necessary for decision-making during a crisis.
- Establish and integrate into plans and protocols formal memoranda of understanding (MOU) that outline roles, responsibilities, and expectations of both government and private sector entities, ensure inclusion of liabilities and resource allocation.
- Develop joint COG/BCP training and exercises to ensure alignment in response and recovery procedures.

SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

2, 4

Global Targets

A, B, C, D

Guiding Principles

(a), (b), (e), (h)

SDGs

11, 16

CDEMA CDM Priority Areas

1 (1.1, 1.2, 1.3, 1.4), 3 (3.1, 3.2), 4 (4.2, 4.4)

Achievement with Significant Limitation

Substantial Progress with Some Limitation





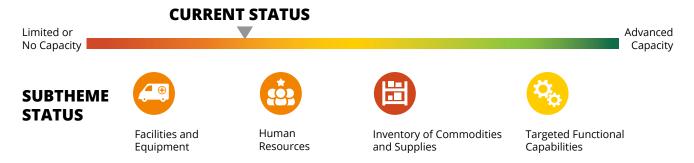
THE DMA

CAPABILITIES AND RESOURCES





Findings indicate Saint Lucia's current Capabilities and Resources are at the early capacity development stage.



The nature and extent of skills, knowledge, supplies, resources, equipment, facilities, and other capacity components dedicated to meeting disaster management needs is an indication of Saint Lucia's overall capabilities and resources. The DMA examines these components, the source and size of surge capacities available in times of disaster, and a broad array of disaster-focused functional capabilities like search and rescue, sanitation, and security. For this analysis, the following core thematic areas were reviewed: Dedicated Facilities and Equipment; Human Resources; Inventory of Commodities and Supplies; Targeted Functional Capabilities.



CAPABILITIES AND RESOURCES



HUMAN RESOURCES

FINDINGS

Emergency The National Management Organization (NEMO) would benefit by securing additional staffing, particularly in technical roles. A properly staffed NEMO would help optimize decision making evidence-based through evaluation of data analytics and research opportunities related to DRR, SDGs, and CCA efforts. In addition, ensuring adequate funding mechanisms to simultaneously support the recruitment of technical personnel within the department is essential.

Staffing shortages often present challenges to effectively fulfill crucial disaster management roles. Additional technical staffing would augment existing capacities providing NEMO the ability to continue to advance their sustainable energy and renewable resource initiatives by 2030.

RECOMMENDATIONS

To support NEMO in meeting its mission requirements effectively, the following activities are recommended:

- Secure additional technical staffing within the NEMO to augment the department's existing capacity and effectively execute mandated requirements.
- Identify funding allocations and resources available to support the recruitment and hiring of additional NEMO personnel.
- Ensure capabilities include specialized expertise to contribute to evidence-based decision-making processes through analyzing data and conducting research related to the alignment of DRR, SDGs, and CCA efforts.

SENDAI FRAMEWORK, SDGS, PARIS AGREEMENT, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, B, C, D, F, G

Guiding Principles

(a), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m)

SDGs

4, 11, 13, 16, 17

Paris Agreement

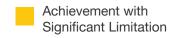
7.1, 8.1

CDEMA CDM Priority Areas

1, 2 (2.2, 2.3), 3 (3.1, 3.2), 4 (4.2, 4.4)

Limited or No Capacity











CAPABILITIES AND RESOURCES



TARGETED FUNCTIONAL CAPABILITIES

FINDINGS

Memorandums of Understanding (MOUs) proactively secure assets and resources essential to establishing operational capacity for comprehensive disaster preparedness, response, and recovery efforts. The National Emergency Management Organization (NEMO) would benefit by securing focused MOUs in critical areas such as medical provisions and services, transportation needs, and information governance and communication coordination.

A heightened level of District involvement is necessary for reinforcing support during critical phases of disaster management. Securing MOUs would further provide NEMO with a framework to allocate and optimize resources, strategically directing efforts where they are most needed and enhancing collaboration and coordination across crucial sectors for effective disaster management.

RECOMMENDATIONS

To support NEMO in meeting its mission requirements effectively, the following activities are recommended:

- Establish MOUs to implement a systematic approach for securing assets and resources, ensuring a coordinated District response within the following areas:
 - Medical
 - Transportation
 - Information/Communication
- Outline transparent roles and responsibilities within the MOUs to activate the mobilization of volunteers, responders, and resources.
- Define explicit protocols within MOUs for efficient and timely information management, ensuring the prompt dissemination of critical information during a disaster to all relevant stakeholders.

SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 4

Global Targets

A, B, C, D

Guiding Principles

(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k)

SDGs

11, 16

CDEMA CDM Priority Areas

1 (1.3 1.4, 1.5), 3 (3.2), 4 (4.1, 4.2, 4,3, 4.4)

Limited or No Capacity

Early Capacity
Development

Achievement with Significant Limitation

Substantial Progress with Some Limitation

Advanced Capacity



THE DMA

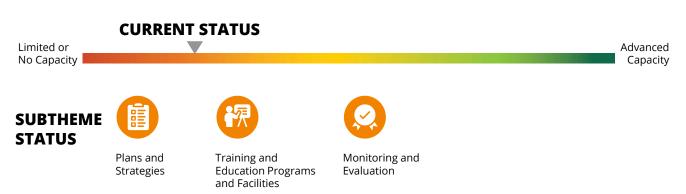
CAPACITY DEVELOPMENT





CAPACITY DEVELOPMENT

Findings indicate Saint Lucia's current Capacity Development efforts are at the early capacity development stage.



Saint Lucia's ability to advance disaster management strategies that achieve risk reduction and resilience goals is ultimately dependent on its ability to support capacity development. From training and education that supports the advancement of knowledge and skills to the institutionalization of appropriate attitudes and cultures, capacity development requires the continuous advancement of assessments, strategic plans, programs, facilities, and many other components of the sub-themes examined in this report. The DMA analyzes resources and opportunities for all stakeholders and all sectors, from individuals and vulnerable populations to government responders. This DMA's sub-themes include Capacity Development Plans and Strategies; Training and Education Programs and Facilities; Monitoring and Evaluation Processes and Systems.



CAPACITY DEVELOPMENT

CD PLANS



AND STRATEGIES

FINDINGS

Saint Lucia would gain substantial benefits from ensuring comprehensive national to district-level plans that strategically incorporate measures to address the needs of vulnerable populations (VPs). These plans should address the specific needs of women and children, the poor, persons with disabilities, and the elderly.

At the government level, such a plan ensures the formulation and implementation of inclusive policies, allocating resources to safeguard and uplift vulnerable communities, addressing specific gender gaps and promoting gender equality. On a local level, the plan facilitates tailored initiatives that address the specific challenges faced by vulnerable groups as well as gender-differentiated effects of disasters.

A government-down-to-local-community plan that prioritizes VPs and gender inclusion contributes to a more cohesive, sustainable, and resilient society and lays the foundation for long-term social and economic development.

RECOMMENDATIONS

To support Saint Lucia in meeting its mission requirements effectively, the following activities are recommended:

- Formulate and implement national policies that explicitly incorporate VPs and gender-specific considerations, identify and address population needs across various sectors.
- Allocate financial resources to support vulnerable communities and gender gaps at the national and local levels. Ensure that budgetary allocations are earmarked for programs and initiatives that address the unique challenges faced by vulnerable groups.
- Encourage and support community-based initiatives that target VPs to foster partnerships between NGOs and community leaders and focus program developments on inclusion of specific vulnerable groups.
- Integrate vulnerability and gender-based assessments into national and local-level planning.

SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, B, C, E, F

Guiding Principles

(a), (b), (c), (d), (e), (f), (h), (i), (j), (k)

SDGs

1, 5, 10, 11, 16

CDEMA CDM Priority Areas

1 (1.1, 1.2, 1.3, 1.4), 2 (2.3, 2.4), 4 (4.2, 4.4)

Limited or No Capacity



Achievement with Significant Limitation







CAPACITY DEVELOPMENT



TRAINING AND EDUCATION

FINDINGS

The Saint Lucian Government and the National Emergency Management Organization (NEMO) provide training and exercise (T&E) opportunities at both national and local levels for disaster management (DM) agencies and stakeholders across the country. Saint Lucia would benefit from an official centralized T&E initiative led and coordinated by NEMO.

A centralized training and information initiative would further improve interagency collaboration and communication among the DM community leading to a more effective and coordinated response to disasters.

RECOMMENDATIONS

To support NEMO in meeting its mission requirements effectively, the following activities are recommended:

- Identify staff within NEMO to oversee and manage the T&E program, with primary responsibilities of exercise logistics, coordination, and alignment with multiagency calendars.
 - Increase simulation and scenariobased exercises involving the tri-islands to enhance collaboration and capacity building across communities.
- Create a master training schedule and oversee communication channels and social media platforms to increase visibility, facilitate information sharing, and optimize collaboration.
- Implement a digital record management system accessible to all participating agencies to track T&E schedules, participants, evaluations, and lessonslearned for both review and real-time updates.
- Ensure a standardized T&E reporting framework for consistent data collection, encompassing key metrics, observations, and feedback mechanisms for formal performance evaluations and after-action reporting.

SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, B, C, D, F

Guiding Principles

(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m)

SDGs

4, 11, 16, 17

CDEMA CDM Priority Areas

1 (1.1, 1.2, 1.3, 1.4), 2 (2.1, 2.2), 3, 4 (4.2, 4.4)

Limited or No Capacity

Early Capacity
Development

Achievement with Significant Limitation Substantial Progress with Some Limitation

Advanced Capacity



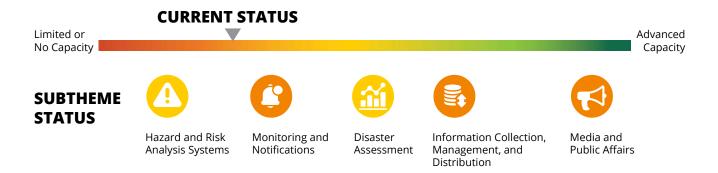
THE DMA

COMMUNICATION AND INFORMATION





Findings indicate Saint Lucia's Communication and Information Management capacity is at the early capacity development stage.



Disaster management is a risk-based endeavor, and as such the capacity of stakeholders to generate, manage, and share risk and incident related information is critical. This area of analysis looks at the systems, processes, and procedures that have been established in Saint Lucia to inform pre-and post-disaster activities. From hazard mapping and event monitoring, to warning and notification, communication and information management sub-themes address a broad range of topics that highlight effective practices.



MONITORING AND NOTIFICATION

Saint Lucia has a multi-hazard early warning system (MHEWS), primarily facilitated by the country's Meteorological Services.

Saint Lucia would benefit by optimizing functions of the MHEWS and incorporating an all-hazards approach. The MHEWS provides a more advanced system focused on hydrometeorological hazards compared to other capacities such as geological and all-hazards. This discrepancy reinforces the need to strengthen and harmonize the MHEWS, ensuring a unified and comprehensive all-hazards approach.

Investing in MHEWS infrastructure, coupled with expanded pre-disaster training programs, would contribute to a more resilient, informed, and cohesive disaster management and response framework.

RECOMMENDATIONS

To support Saint Lucia in meeting its mission requirements effectively, the following activities are recommended:

- Continue upgrading and investing in allhazards monitoring and communications technology and translating data into comprehensive early warning capabilities.
- Expand MHEWS coverage and infrastructure to target specific locations for a broader range of hazards.
- Customize MHEWS to meet specific demographic needs of communities and establish marked evacuation routes throughout all of Saint Lucia.
- Promote community engagement through involving members in planning, training, and decision-making processes of MHEWS.
- Conduct regular system evaluations of the notification and MHEWS to identify areas for improvement and ongoing effectiveness.

SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, B, C, D

Guiding Principles

(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k)

SDGs

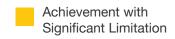
9, 10, 11

CDEMA CDM Priority Areas

1 (1.1, 1.2, 1.3, 1.4), 2 (2.1, 2.2, 2.3), 3 (3.1, 3.2), 4 (4.2, 4.3, 4.4)

Limited or No Capacity













HAZARD AND RISK ANALYSIS

FINDINGS

Saint Lucia has robust data holdings; however, they are not easily accessible to support the Disaster Management Mission of the National Emergency Management Organization (NEMO) and the National Emergency Advisory Committee (NEMAC).

The data in current form are not uniform, centralized or easily applied without extensive statistical or GIS knowledge and skills.

The completed NDPBA provides Saint Lucia with a baseline and starting point. The Risk and Vulnerability Assessment (RVA) can support planning for critical infrastructure identification and exposure analysis and can provide NEMO and Disaster Management (DM) stakeholders with the necessary scientific information to prioritize strengthening existing physical infrastructures. The data can also be used to plan, justify, and budget for local mitigation projects.

RECOMMENDATIONS

To support Saint Lucia in meeting its mission requirements effectively, the following activities are recommended:

- Consider utilizing the NDPBA data alongside GIS-mapping capabilities and systems to address geospatial data and logistics to inform community-based DM and planning efforts.
- Leverage resources within the RVA, including hazard mapping for population exposures, critical infrastructure locations, and evacuation/shelter identification, to drive sector-based community planning, improved infrastructure for facilities, and profiling of vulnerable groups.
- Generate local hazard and risk maps to facilitate and advance data-driven and scenario-based training, exercise planning, and preparedness activities.
- Utilize GIS-based mapping systems to assist in risk assessments, management, and decision-making processes, determining necessary requirements for risk and vulnerability assessments in DM and DRR planning.

SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, B, C, D, E, F, G

Guiding Principles

(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m)

SDGs

1, 2, 3, 6, 7, 9, 11, 13, 14, 15, 17

Paris Agreement

7.1, 8.1

CDEMA CDM Priority Areas

1 (1.1, 1.2, 1.3, 1.4), 2 (2.1, 2.2, 2.3), 3 (3.1, 3.2), 4 (4.2, 4.3, 4.4)

Limited or No Capacity



Achievement with Significant Limitation







INFORMATION COLLECTION, MANAGEMENT, AND DISTRIBUTION

Saint Lucia has made progress in communication infrastructure investment, prioritizing this initiative to stay ahead in the digital arena. Saint Lucia would benefit from establishing a robust and collaborative data management framework with integration of existing GIS capabilities.

At the local level, the Castries East District Disaster Committee has created a vulnerabilities database utilizing GIS to generate maps within the district. The Saint Lucia National Emergency Management Organization (NEMO) would benefit from continued collaboration with these districts, as well as the Division of Public Sector and Modernization, to proficiently safeguard and utilize GIS data and mapping capabilities, thereby applying them across all sectors and supporting the country in its disaster risk reduction endeavors.

RECOMMENDATIONS

To support Saint Lucia in meeting its mission requirements effectively, the following activities are recommended:

- Harmonize national data collection and storage standards with Saint Lucia's overarching digital agenda to ensure consistency and compatibility across platforms.
- Facilitate the sharing of data among governmental entities, non-governmental stakeholders, and with the general public.
- Implement a centralized, GIS-based data management system and utilize to leverage a common operating picture.
 - O Identify priority needs, conduct risk assessments, assess losses, and compile disaster data for capacity development initiatives.

SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, B, C, D, E, F, G

Guiding Principles

(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m)

SDGs

1, 2, 3, 6, 7, 9, 11, 13, 14, 15, 16, 17

CDEMA CDM Priority Areas

1 (1.1, 1.2, 1.3, 1.4), 2, 3 (3.1, 3.2), 4 (4.2, 4.3, 4.4)

Limited or No Capacity

Early Capacity
Development

Achievement with Significant Limitation

Substantial Progress with Some Limitation







Hurricane Elsa Updates July 2nd, 2021





THE NDPBA

COMMENDATIONS FOR BEST PRACTICES



COMMENDATIONS FOR BEST PRACTICES



DISASTER GOVERNANCE MECHANISMS

Highlighting Saint Lucia's Declaration of School Safety

In 2017, St. Lucia signed the Declaration of School Safety and secured the endorsement of the twelve Ministries of Education. Serving as an instrumental document for the country, this declaration forms the cornerstone for the systematic implementation of strategies focused on disaster risk reduction and the enhancement of climate change resilience within the broader context of the Caribbean Safe School initiative.

A particular focus of this declaration lies in enhanced coordination and cooperation mechanisms among stakeholders, extending from the community, regional, national, and international levels. Emphasis is also placed on cultivating collaboration among Caribbean Ministries of Education, relevant private sector, non-governmental organizations, and various regional and international entities.

The Declaration of School Safety outlines a comprehensive framework designed to monitor and assess progress in the implementation of initiatives outlined in the Road Map on School Safety. This framework is authorized under the Minister of Education, symbolizing a concerted commitment to fortify school safety protocols and regional resilience against potential adversities. Such proactive measures highlight the dedication to creating a safe and secure educational environment throughout the region.

SENDAI FRAMEWORK, SDGS, PARIS AGREEMENT, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, B, D, E

Guiding Principles

(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l)

SDGs

4, 11, 13, 16, 17

Paris Agreement

7.1, 8.1

CDEMA CDM Priority Areas

1 (1.3, 1.4), 2, 3 (3.1, 3.2), 4 (4.2, 4.4)



COMMENDATIONS FOR BEST PRACTICES



CAPABILITIES AND RESOURCES

Highlighting Smart Hospitals & Regional Health Project's Implemented in Saint Lucia

As the global community collectively addresses the escalating impacts of climate change, the imperative to foster climate resilience becomes increasingly urgent. Demonstrating foresight, Saint Lucia has engaged in the "Smart Hospital" Initiative, collaborating with the UK Government and the Pan American Health Organization (PAHO) and has upgraded sixteen facilities to-date. This initiative fully retrofits hospitals and health centers to improve their structural, non-structural, and functional standards to support climate change mitigation and enhance disaster resilience across the country. The Saint Lucia Smart Hospital Initiative has not only been noted to enhance staff well-being, but also contributes to infrastructure capacity-building while in compliance with the 'green' construction practices. The multifaceted approach is formed through strategic actions, including the enhancements of infrastructure, promotion of sustainable resource management practices, and the advancement of innovative technologies designed to mitigate and adapt to changing climate conditions. These collective initiatives steer the nation towards a trajectory of sustainability and resilience.

The persistent pursuit of a climate-resilient Saint Lucia is a visionary and proactive approach. This approach addresses the challenges and vulnerabilities presented by impending climate change, safeguards the citizens and ecosystems, and contributes meaningfully to environmental stewardship and sustainable development.

SENDAI FRAMEWORK, SDGS, PARIS AGREEMENT, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Targets

A, D, E, F

Guiding Principles

(a), (b), (e), (h), (i), (j), (k), (l), (m)

SDGs

3, 11, 13, 16, 17

Paris Agreement

7.1, 8.1

CDEMA CDM Priority Areas

1 (1.3, 1.4), 2 (2.3), 3 (3.1, 3.2), 4 (4.2, 4.4)



COMMENDATIONS FOR BEST PRACTICES





THE NDPBA

NATIONAL RECOMMENDATIONS



NATIONAL RECOMMENDATIONS

THE NDPBA NATIONAL RECOMMENDATIONS

INCREASE THE ANNUAL BUDGET TO DIRECTLY SUPPORT THE NATIONAL EMERGENCY MANAGEMENT ORGANIZATION'S (NEMO) GROWING NEED FOR TECHNICAL STAFF AND EXPANDED PROGRAMS REQUIRED TO MEET THE PREDICTED ESCALATION IN CLIMATE-RELATED HAZARDS AFFECTING SAINT LUCIA.

- Include annual operating costs and necessary funds that allow NEMO to meet program requirements.
- Ensure comprehensive and adequate funding resources to allow for necessary technical staff, implement necessary programs, purchase equipment, sustain infrastructure, build response and recovery capacity, and support response operations.
- Develop clear project proposals where the NEMO can demonstrate the impact and alignment of projects with climate change adaptation.
 - Focus on future climate impacts of coastal hazards and maritime infrastructure.

ALIGNMENTS: SENDAI FRAMEWORK, SDGS, PARIS AGREEMENT, AND CDEMA CDM PRIORITY AREAS ADVANCED	
SDGs	
7, 8, 9, 10, 11, 12, 13, 15, 17	
Paris Agreement Articles	
7.1, 8.1	
CDEMA CDM Priority Areas	
1 (1.1, 1.2, 1.3, 1.4), 2, 3, 4 (4.2, 4.3, 4.4)	

2

REVIEW AND UPDATE THE COMPREHENSIVE DISASTER MANAGEMENT (AMENDMENT) BILL TO ADDRESS THE IDENTIFIED DEFICIENCIES WITHIN THE EXISTING ACT.

- Amendment should include at minimum:
 - Provision for a comprehensive training program for institutions involved in disaster risk management, particularly NEMAC and NEMO.
 - Establish a systematic review mechanism for disaster management legislation to ensure continued relevance and effectiveness.
- Prioritize the movement of the Amendment through the necessary legislative process.

ALIGNMENTS: SENDAI FRAMEWORK, SDGS, PARIS AGREEMENT, AND CDEMA CDM PRIORITY AREAS ADVANCED		
Priorities for Action	SDGs	
1, 2, 3, 4	3, 9, 11, 13, 14, 15, 16, 17	
Global Target (s)	Paris Agreement Articles	
<u>A, B, C, D, E, F, G</u>	7.1, 8.1	
Guiding Principle(s)	CDEMA CDM Priority Areas	
(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l)	1 (1.1, 1.2, 1.4), 2, 3 (3.1, 3.2), 4	



3

REVIEW THE DISASTER MANAGEMENT POLICY FRAMEWORK (DMPF) TO IDENTIFY CLEAR AND STRATEGIC OPPORTUNITIES TO ALIGN THE DMPF WITH SAINT LUCIA'S COMMITMENTS TO GLOBAL INITIATIVES FOR DISASTER RISK REDUCTION (DRR), SUSTAINABLE DEVELOPMENT GOALS (SDGS), AND CLIMATE CHANGE ADAPTATION (CCA).

- Update frameworks to facilitate DRR and CCA across sectors, emphasizing multi-stakeholder involvement through training and education and increasing the utilization of information on climate change impacts in decision-making processes.
- Develop DRR and CCA projects across pivotal sectors like agriculture, tourism, health, and education, addressing crucial gaps identified in the DMPF.

ALIGNMENTS: SENDAI FRAMEWORK, SDGS, PARIS AGREEMENT, AND CDEMA CDM PRIORITY AREAS ADVANCED	
Priorities for Action	SDGs
1, 2, 4	1, 2, 3, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17
Global Target (s)	Paris Agreement Articles
<u>A, B, C, D</u>	7.1, 8.1
Guiding Principle(s)	CDEMA CDM Priority Areas
(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k)	1 (1.1, 1.2, 1.3, 1.4), 2 (2.1, 2.1, 2.3),
	3 (3.1, 3.2), 4 (4.2, 4.4)



ESTABLISH A NATIONAL CLIMATE AND DISASTER RISK FINANCING STRATEGY TO SUPPORT LONG-TERM NATIONAL ECONOMIC AND FINANCIAL STABILITY WHILE ADAPTING TO CLIMATE CHANGE.

- Include comprehensive insurance programs that cover primary hazards.
 - Include establishment of formal programs for:
 - National Flood Insurance
 - Catastrophe Insurance
 - Public Assets Financial Protection
- Ensure rapid financing in the event of a disaster.
 - Develop/expand the disaster contingency fund.

PRIORITY AREAS ADVANCED	
Priorities for Action	SDGs
1, 2, 3, 4	9, 10, 11, 13, 16, 17
Global Target (s)	Paris Agreement Articles
<u>A, C, D, F</u>	7.1, 8.1
Guiding Principle(s)	CDEMA CDM Priority Areas
(a), (b), (c), (d), (e), (f), (g), (j), (h), (i), (j), (k), (l)	1 (1.2, 1.3), 2 (2.2, 2.3), 3 (3.1, 3.2), 4 (4.2, 4.4)



5

DEVELOP THE NECESSARY VOLUNTEER POLICY SO APPROPRIATE MECHANISMS AND PROVISIONS CAN BE MADE TO ENSURE SUCCESSFUL INTEGRATION OF INDIVIDUALS AND ORGANIZATIONS INTO THE FORMALIZED NATIONAL RESPONSE SYSTEM.

- Establish formalized role(s) for volunteers and volunteer organizations to effectively engage in preparedness and response efforts consistent with the requirements and mission of the National Emergency Management Organization (NEMO).
 - Ensure appropriate recruiting, training, and tracking of volunteers within the District Disaster Committees for reliability and availability of volunteers.
 - Develop Standard Operating Procedures for vetting, accepting, and integrating volunteers.

ALIGNMENTS: SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED	
SDGs	
4, 11, 16	
CDEMA CDM Priority Areas	
1 (1.3, 1.4), 2 (2.1, 2.3, 2.4), 3 (3.1, 3.2),	
4(4.2, 4.4)	



CONDUCT A COMPREHENSIVE PLANNING AUDIT TO IDENTIFY NECESSARY PLANS THAT DO NOT EXIST AND UPDATE EXISTING PLANS THAT HAVE BECOME OUTDATED.

- Strengthen Continuity of Government (COG) Planning to ensure the provision of critical services, while upholding the objectives of disaster management and sustainable governance to enhance the nation's resilience.
 - Create mechanisms for sharing critical information, data, and resources to include access to real-time data, such as weather forecasts and disaster impact assessments, which can be crucial for decision-making during a crisis.
 - Develop joint COG/BCP training and exercises to ensure alignment in response and recovery procedures.
- Harmonize Community Disaster Plans with national strategies, particularly those outlined by the National Emergency Management Organization (NEMO).
 - Develop robust monitoring and evaluation mechanisms to assess the effectiveness of the coordinated efforts between local Community Disaster Plans and national strategies.
 - Ensure provisions are made for vulnerable populations including women, children, persons with disabilities, and the elderly.
 - Conduct training and regular, combined exercises to validate the national and community plans.

ALIGNMENTS: SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED	
Priorities for Action	SDGs 11, 16
Global Target (s) A, C, D	CDEMA CDM Priority Areas 1 (1.1, 1.2, 1.3, 1.4), 2, 3 (3.1, 3.2), 4 (4.2, 4.4)
Guiding Principle(s) (a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k)	



ENSURE THAT DISASTER MANAGEMENT PLANS PROVIDE FOR THE MOST VULNERABLE POPULATIONS, WHERE LACK OF HOUSING, TRANSPORTATION, CLEAN WATER, AND SANITATION ARE MOST PREVALENT.

- Anticipate needs of populations in order to:
 - allocate appropriate relief supplies.
 - reduce the potential for disease outbreak.
 - engage ministries and non-governmental (NGOs) in response and recovery processes.
- Engage communities in pre-disaster planning efforts to identify potential challenges, communities with the greatest needs, and proactive solutions.
 - Utilize up-to-date hazard maps to identify locations where hazard impacts may interfere with ingress and egress routes.
- Anticipate the special needs of vulnerable populations in sheltering and mass care plans.
- Engage public transportation companies in disaster management planning processes. Establish
 formal arrangements to assist disaster-affected populations with transportation needs related to
 evacuation and sheltering.

	SDGs
, 2, 4	3, 9, 10, 11, 16
ilobal Target (s)	CDEMA CDM Priority Areas
, B, C, D	1 (1.1, 1.2, 1.3, 1.4), 2 (2.2, 2.3), 3 (3.1),
uiding Principle(s)	4 (4.2, 4.3, 4.4)



NATIONAL RECOMMENDATIONS



REVIEW LOCAL AND REGIONAL SUPPLY CHAINS TO ENSURE THE SPEED AND QUALITY OF RESPONSE OPERATIONS THROUGH EFFICIENT STORAGE, MOVEMENT, AND DELIVERY OF RELIEF SUPPLIES.

- Strategically locate additional disaster management warehouses in secure, underserved, and densely populated areas.
- Ensure that recovery plans specifically incorporate mitigation measures for transportation assets and infrastructure to reduce future impacts of natural hazards and climate change.
- Establish Memorandums of Understanding (MOUs) to implement a systematic approach for securing assets and resources, ensuring a coordinated District response within the following areas:
 - Medical
 - Transportation
 - Information and Communications
 - Maritime Logistics
- Conduct training and exercises to ensure that the plans and MOUs provide capabilities as designed.

Priorities for Action	SDGs
1, 2, 3, 4	2, 6, 9, 11, 13, 17
Global Target (s)	CDEMA CDM Priority Areas
A, B, C, D	1 (1.1, 1.2, 1.3, 1.4), 2 (2.1, 2.3, 2.4),
Guiding Principle(s)	3 (3.1, 3.2), 4 (4.2)
(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l)	



INCREASE COMMUNICATION AND COLLABORATION WITHIN THE NATIONAL EMERGENCY MANAGEMENT ORGANIZATION (NEMO) AND ALL GOVERNMENT MINISTRIES AND NATIONAL COMMITTEES ENGAGED IN DISASTER MANAGEMENT.

- Strengthen communication among and between all thirteen National Committees to NEMO
- Develop and practice the communication procedures and ensure strong lines of communication
 with the Prime Minister's Office and other high-level decision-making bodies for swift coordination,
 resource allocation, and synergistic planning.
- Ensure NEMO internal and cross-sector information sharing mechanisms and procedures are established to provide a more harmonious approach to planning and ensure efficiency of resources to prevent duplication of efforts.
- Prioritize the alignment of government and national committee efforts and improve inter-agency coordination during both steady-state and crisis operations.
- Track all Disaster Risk Reduction (DRR), Sustainable Development Goals (SDGs), and Climate Change Adaptation (CCA) initiatives to ensure that efforts are streamlined, and duplication is avoided.
 - Review progress and create action items for responsible ministries/agencies to ensure progress toward DRR, SDG, and CCA goals.

ALIGNMENTS: SENDAI FRAMEWORK, SDGS, PARIS AGREEMENT, AND CDEMA CDM PRIORITY AREAS ADVANCED	
Priorities for Action	SDGs
1, 2, 4	9, 11, 13, 14, 15, 16
Global Target (s)	Paris Agreement Articles
<u>A, B, C, D</u>	7.1, 8.1
Guiding Principle(s)	CDEMA CDM Priority Areas
(a), (b), (c), (e), (f), (g), (h), (k)	1 (1.1, 1.2, 1.3, 1.4), 2 (2.1, 2.2, 2.3),
	3 (3.1, 3.2), 4 (4.2, 4.4)



NATIONAL RECOMMENDATIONS

10

FORMALIZE DISASTER TRAINING AND EXERCISE (T&E) INITIATIVES INTO A CENTRALIZED OFFICIAL PROGRAM, LED AND COORDINATED BY NEMO.

- Identify dedicated staff within NEMO to support a formal T&E program with primary responsibilities of exercise logistics, coordination, and alignment with multi-agency calendars.
- Create a master training schedule and oversee communication channels and social media platforms to augment visibility, facilitate information sharing, and optimize collaboration.
- Implement a digital record management system accessible to all participating agencies to formalize T&E schedules, participants, evaluations, and lessons-learned for both review and real-time updates.
- Ensure a standardized T&E reporting framework for consistent data collection to encompass key metrics, observation, and feedback mechanisms for formal performance evaluations and afteraction reporting.

ALIGNMENTS: SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED	
Priorities for Action	SDGs
1, 2, 3, 4	4, 11, 16
Global Target (s)	CDEMA CDM Priority Areas
A, B, C, D, F	1 (1.1, 1.2, 1.3, 1.4), 2 (2.1, 2.2), 3, 4 (4.2, 4.4)
Guiding Principle(s)	
(a), (b), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m)	-

A PDC | GLGBAI

11

STRENGTHEN ALL-HAZARDS MONITORING AND COMMUNICATIONS SYSTEMS AND DATA TRANSLATION INTO COMPREHENSIVE MULTI-HAZARD EARLY WARNING SYSTEMS (MHEWS) CAPABILITIES.

- Expand MHEWS coverage and infrastructure to target specific locations for a broader range of hazards.
- Customize the MHEWS to meet demographic needs of communities and ensure MHEWS efficacy in reaching exposed and vulnerable communities promptly.
- Conduct regular system evaluations of the notification and MHEWS to identify areas for improvement and ongoing effectiveness.

ALIGNMENTS: SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED				
Priorities for Action 1, 2, 3, 4	SDGs 9, 10, 11			
Global Target (s) A, B, C, D, G	CDEMA CDM Priority Areas 1 (1.1, 1.2, 1.3, 1.4), 2 (2.1, 2.2, 2.3), 3 (3.1, 3.2)			
Guiding Principle(s) (a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k)	4 (4.2, 4.3, 4.4)			

NATIONAL RECOMMENDATIONS

12

UTILIZE GIS-MAPPING CAPABILITIES AND SYSTEMS TO ADDRESS GEOSPATIAL DATA AND LOGISTICS TO INFORM COMMUNITY-BASED DISASTER MANAGEMENT AND PLANNING EFFORTS.

- Leverage resources, including hazard mapping for population exposures, critical infrastructure locations, and evacuation/shelter identification to drive sector-based community planning, needed facility infrastructure improvements, and profiling of vulnerable groups.
- Generate local hazard and risk maps to facilitate and advance data-driven and scenario-based training, exercise planning, and preparedness activities.
- Utilize GIS-based mapping systems to assist in risk assessments, management, and decision-making processes, determining necessary requirements for risk and vulnerability assessments in Disaster Management and Disaster Risk Reduction planning.

ALIGNMENTS: SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED

Priorities for Action

1, 2, 3, 4

Global Target (s)

A, B, C, D, E, F, G

Guiding Principle(s)

(a), (b), (c), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m)

SDGs

1, 2, 3, 6, 7, 9, 11, 13, 14, 15, 17

CDEMA CDM Priority Areas

1 (1.1, 1.2, 1.3, 1.4), 2 (2.1, 2.2, 2.3), 3 (3.1, 3.2), 4 (4.2, 4.3, 4.4)

PDC | GLGBAR



13

PROMOTE EVIDENCE-BASED DECISION-MAKING BY SUPPORTING A CENTRALIZED MULTI-AGENCY DATA REPOSITORY FOR DISASTER MANAGEMENT, RISK REDUCTION, AND RESILIENCE.

- Promote data sharing among governmental entities, non-governmental disaster management stakeholders, academia, and with the public to ensure that the best and latest information is available to all stakeholders.
- Implement a centralized, GIS-based data management system and utilize to leverage a common operating picture that supports identification of high-risk areas, priority needs, resource tracking, and damage/loss data to promote response and recovery capacity development.
- Harmonize the national data collection and storage standards within Saint Lucia.

ALIGNMENTS: SENDAI FRAMEWORK, SDGS, AND CDEMA CDM PRIORITY AREAS ADVANCED				
Priorities for Action	SDGs			
1, 2, 3, 4	1, 2, 3, 4, 6, 7, 9, 11, 13, 14, 15, 16, 17			
Global Target (s)	Paris Agreement Articles			
A, B, C, D, E, F, G	7.1, 8.1			
Guiding Principle(s)	CDEMA CDM Priority Areas			
(a), (b), (d), (e), (f), (g), (h), (i), (j), (k), (l), (m)	1 (1.1, 1.2, 1.3, 1.4), 2, 3 (3.1, 3.2),			
	4 (4.2, 4.3, 4.4)			

14

PROMOTE AWARENESS AND PREPAREDNESS CAMPAIGNS AMONG RESIDENTS, VISITORS, AND BUSINESSES FOR NATURAL AND MANMADE HAZARDS AND CLIMATE CHANGE IMPACTS.

- Employ a multi-faceted, multi-stakeholder strategy involving disaster managers, schools, media, non-governmental organizations, and other key agencies.
- Strengthen messaging to increase public understanding of hazards and their potential impacts, alert and warning messages, and the safety and preparedness measures that can be taken to protect lives and livelihoods.
- Expand implementation of the CDEMA Model Safe School Programme for Caribbean Schools Toolkit across Saint Lucia's educational system.
- Promote incentives such as grants, loans, and programs through outreach campaigns aimed at increasing resilience and reducing vulnerability to homeowners, communities, and businesses.
- Fund or advocate for community-based programs and projects that promote climate adaptation and disaster risk reduction (e.g., replanting mangroves, dune restoration, community clean-up efforts).

Priorities for Action	SDGs	
1, 2, 3, 4	4, 10, 11, 13, 16 Paris Agreement Articles	
Global Target (s)		
<u>A, B, C, D, E</u>	7.1, 8.1	
Guiding Principle(s)	CDEMA CDM Priority Areas	
(a), (b), (c), (d), (e), (f), (h), (i), (j), (k)	1 (1.1, 1.2, 1.3, 1.4), 2 (2.3, 2.4), 3 (3.2, 3.3),	
	4 (4.2, 4.3, 4.4)	

NATIONAL RECOMMENDATIONS



15

EXPORT SUCCESSES AND LESSONS LEARNED THROUGH SAINT LUCIA'S CAPACITY-BUILDING EFFORTS, INCLUDING THE DECLARATION OF SCHOOL SAFETY AND SMART HOSPITAL INITIATIVE, TO SUPPORT CLIMATE RESILIENCE AND RISK REDUCTION ACTIONS NATIONALLY AND INTERNATIONALLY.

ALIGNMENTS: SENDAI FRAMEWORK, PRIORITY AREAS ADVANCED	SDGS, PARIS AGREEMENT, AND CDEMA CDM			
Priorities for Action SDGs				
2, 4	4, 6, 7, 8, 9, 10, 11, 13, 17			
Global Target (s)	Paris Agreement Articles			
<u>E, F</u>	7.1, 8.1			
Guiding Principle(s)	CDEMA CDM Priority Areas			
(a), (b), (c), (e), (f), (g), (h), (j), (k), (l), (m)	1 (1.3, 1.4), 2, 3 (3.1, 3.2), 4 (4.1, 4.2, 4.4)			



5-YEAR PLAN

SAINT LUCIA NATIONAL RECOMMENDATIONS



YEAR

YEAR

YEAR

YEAR

YEAR 5

RECOMMENDATION 1

Increase the annual budget to directly support the National Emergency Management Organization's (NEMO) growing need for technical staff and expanded programs required to meet the predicted escalation in climate-related hazards affecting Saint Lucia.

RECOMMENDATION 2

Review and update the Comprehensive Disaster Management (Amendment) Bill to address the identified deficiencies within the existing Act.

RECOMMENDATION 3

Review the Disaster Management Policy Framework (DMPF) to identify clear and strategic opportunities to align the DMPF with Saint Lucia's commitments to global initiatives for disaster risk reduction (DRR), sustainable development goals (SDGs), and climate change adaptation (CCA).

RECOMMENDATION 4

Establish a national climate and disaster risk financing strategy to support long-term national economic and financial stability while adapting to climate change.

RECOMMENDATION 5

Develop the necessary volunteer policy so appropriate mechanisms and provisions can be made to ensure successful integration of individuals and organizations into the formalized national response system.

RECOMMENDATION 6

Conduct a comprehensive planning audit to identify necessary plans that do not exist and update existing plans that have become outdated.

RECOMMENDATION 7

Ensure that disaster management plans provide for the most vulnerable populations, where lack of housing, transportation, clean water, and sanitation are most prevalent.

RECOMMENDATION 8

Review local and regional supply chains to ensure the speed and quality of response operations through efficient storage, movement, and delivery of relief supplies.



5-YEAR PLAN

SAINT LUCIA NATIONAL RECOMMENDATIONS



YEAR 1	YEAR 2	YEAR 3	YEAR 4	year 5
		RECOMMENDATION 9 Increase communication and collaboration w Organization (NEMO) and all government mir disaster management. RECOMMENDATION 10	nistries and national committees engaged in	
		Formalize disaster training and exercise (T&E program, led and coordinated by NEMO. RECOMMENDATION 11 Strengthen all-hazards monitoring and comm systems (MHEWS) capabilities.	e) initiatives into a centralized official nunications systems and data translation into comp	orehensive multi-hazard early warning
			RECOMMENDATION 12 Utilize GIS-mapping capabilities and systems inform community-based disaster managem RECOMMENDATION 13	s to address geospatial data and logistics to nent and planning efforts.
			repository for disaster management, risk research	paigns among residents, visitors, and
RECOMMENDATION 15 Export successes and lessons learned through	Saint Lucia's capacity-building efforts, including th	ne Declaration of School Safety and SMART Hospital Ir	businesses for natural and manmade hazar	ds and climate change impacts.



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NDPBA

SAINT LUCIA DISTRICT RISK PROFILES

SUBNATIONAL ASSESSMENT RESULTS



DISTRICT RISK PROFILES

The subnational report developed for each district offers a more detailed understanding of risk in Saint Lucia. These are provided separately from this report (linked below), and include drivers of vulnerability, coping capacity, and resilience; a comparison of each district within overall country; and strategic, data-driven, actionable recommendations.

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